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London Luton Airport Expansion

Planning Inspectorate Scheme Ref: TR020001

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7.08 Green Controlled Growth Framework

Appendix B - ESG Technical Panels Draft Terms of Reference

Application Document Ref: TR020001/APP/7.08

APFP Regulation: 5(2)(a)

The Planning Act 2008

**The Infrastructure Planning (Applications: Prescribed Forms and Procedure)
Regulations 2009**

**London Luton Airport Expansion Development Consent
Order 202x**

**7.08 GREEN CONTROLLED GROWTH FRAMEWORK APPENDIX B -
ESG TECHNICAL PANELS DRAFT TERMS OF REFERENCE**

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Appendix B

B1 Introduction

- B1.1.1 Luton Rising (the Applicant) (a trading name of London Luton Airport Limited (LLAL)) is promoting an application for a development consent order (DCO) for the expansion of Luton Airport (the airport). As part of the application, the Applicant is putting forward a “Green Controlled Growth” (GCG) Framework to manage growth at the airport within defined environmental limits.
- B1.1.2 Through GCG, the Applicant is proposing a series of clearly specified ‘Limits’ for the individual environmental impacts of the expanding, expanded, and lifetime operation of airport. The ongoing growth of the airport up to the new overall passenger cap will depend on maintaining impacts below these Limits. Limits are defined for each of the following environmental topics:
- a. Aircraft noise;
 - b. Air quality;
 - c. Greenhouse gas emissions; and
 - d. Surface access.
- B1.1.3 The GCG Framework, legally enshrining these Limits as part of the DCO, will therefore ensure the airport takes account of the actual impacts of expansion as they manifest over time, rather than predicating all permitted growth up to 32 mppa on the basis of the impacts predicted through the EIA process at the point of the application for development consent.
- B1.1.4 As part of this approach, it is proposed to establish a new Environmental Scrutiny Group (the ESG) to provide independent oversight of the GCG Framework in operation. The ESG’s role is to provide assurance that the plans put in place under the GCG Framework are appropriate in light of the GCG Limits. The ESG should not be used as a mechanism for limiting growth where it is occurring in accordance with the GCG Framework, or GCG Limits.
Appendix A - ESG Draft Outline Terms of Reference [TR020001/APP/7.08] sets out the terms of reference for the ESG.
- B1.1.5 In exercising these powers and functions, the ESG would be supported by four new Technical Panels established by the DCO (one for each of the environmental topics covered by GCG; Air Quality, Noise, Greenhouse Gas Emissions and Surface Access). This document sets out the terms of reference document for the Technical Panels.
- B1.1.6 Each Technical Panel must operate, meet and make recommendations in accordance with these terms of reference, unless otherwise agreed by the ESG and airport operator in accordance with the process set out in these terms of reference.
- B1.1.7 As the airport’s owner and the Applicant submitting the application for development consent, Luton Rising has a significant role to play in shaping the airport’s long-term future. However, Article 8 of the **Draft Development**

Consent Order [TR020001/APP/2.01] sets out the proposed mechanism by which the benefit of the order (as defined by Article 7) would be granted by Luton Rising, as the undertaker for the Proposed Development, to London Luton Airport Operations Limited (LLAOL), pursuant to an agreement between the two parties. This would transfer the restrictions, liabilities and obligations to the airport operator, currently LLAOL, to implement Green Controlled Growth in accordance with the relevant provisions of the DCO. Within this document therefore, when referring to the processes and requirements of the GCG Framework, reference is made to the airport operator, rather than Luton Rising, as if the benefit of the order has been transferred and the airport operator is the undertaker for the purposes of the Part 3 of Schedule 2 to the DCO. Similarly, references to Luton Rising include any successor organisation that acts as the owner of the airport.

B2 Governance and administration

B2.1 Membership

- B2.1.1** Each Technical Panel will include an independent technical expert. This technical expert will be appointed by the chairperson of the ESG, from a shortlist of subject matter experts agreed between the chairperson of the ESG and the airport operator.
- B2.1.2** Should the position of independent technical expert become vacant, a new technical expert should be appointed following the same process as the original appointment.
- B2.1.3** Each technical expert will also act as the chairperson for the relevant Technical Panel and will convene and lead the meetings of the Technical Panel in line with these Terms of Reference.
- B2.1.4** Each independent expert must attend the relevant meeting of the Technical Panel.
- B2.1.5** In addition to the independent technical expert, the airport operator will invite additional members to become a member of each Technical Panel from organisations as shown in **Table 2.1**, subject to meeting the requirements set out in Paragraph B2.1.6:

Table 2.1: Technical Panel additional members

Subgroup	Additional members
Aircraft Noise	Central Bedfordshire Council, Dacorum Borough Council, Luton Borough Council, North Hertfordshire Council, Stevenage Borough Council, Civil Aviation Authority
Air Quality	Central Bedfordshire Council, Luton Borough Council, North Hertfordshire Council
Greenhouse Gas	Central Bedfordshire Council, Hertfordshire County Council, Luton Borough Council, North Hertfordshire Council

Subgroup	Additional members
Surface Access	London Luton Airport Transport Forum, Central Bedfordshire Council, Hertfordshire County Council, Luton Borough Council, National Highways

- B2.1.6 Each organisation listed in **Table 2.1** will nominate a single person to represent them on each relevant Technical Panel. Each representative must be suitably qualified (e.g. a chartered professional in the relevant subject area) or have equivalent professional experience to allow the Technical Panel to fulfil its technically-focused remit.
- B2.1.7 The final decision as to whether a nominated representative is suitably qualified rests with the chair of the ESG. Suitably qualified alternative representatives will be allowed as substitutes if for any reason the nominated representative of a local authority is unable to attend a particular Technical Panel meeting, subject to prior approval of the nominated substitute by the relevant independent technical expert in consultation with the airport operator.
- B2.1.8 Any dispute regarding a proposed decision to approve the technical officer's nomination to the Technical Panel will be determined in accordance with Article 52 of the DCO.
- B2.1.9 Luton Rising and the airport operator are permitted to attend the proceedings of the Technical Panels and make representations at the proceedings and present reports and plans.
- B2.2 Quorum**
- B2.2.1 A quorum for a Technical Panel is met where the independent technical expert and at least 50% of any other approved representatives (as per Paragraph B2.1.7) are present.
- B2.2.2 Reasonable endeavours must be taken to ensure that each meeting is attended by 100% of the members. Luton Rising and the airport operator are to be invited to the meetings as soon as practicable after the date of the meeting has been set.
- B2.3 Decision making**
- B2.3.1 The Technical Panels do not make any decisions but give recommendations and advice to the ESG. Members should use reasonable endeavours to reach agreement on its advice, but in the event of any disagreement, the chair must prepare a report for the ESG that sets out both a majority recommendation but also any minority opinions.
- B2.4 Timescales for establishment**
- B2.4.1 The Technical Panels will be established no later than 56 days prior to the planned submission of the first Monitoring Report by the airport operator.

B2.5 Technical panel meetings following establishment

- B2.5.1 There is no requirement for any Technical Panel to meet following submission of monitoring results to it by the airport operator, as per the process set out in Section B4.3. Any member of the Technical Panel may request that a meeting is held, but the decision to do so will be at the discretion of the relevant independent technical expert, acting in their capacity as the Chair of the Technical Panel.
- B2.5.2 Where a meeting is to take place, the Technical Panel must meet on a date to be agreed between the airport operator and the Technical Panel independent expert, which should be no later than 30th June each year.
- B2.5.3 The Technical Panel should provide written feedback on monitoring results to the airport operator within 21 days of receipt of the monitoring results, or within 7 days of a meeting being held, whichever is earlier. This written feedback should include a summary of feedback received from the public meetings referred to at Section B2.6.
- B2.5.4 Where a draft Level 2 Plan or a draft Mitigation Plan is submitted, the Technical Panel associated with the environmental topic that has triggered the requirement for a Plan must meet, unless otherwise agreed by the relevant independent technical expert and the airport operator (for example, where a Mitigation Plan is required due to a breach of a Surface Access Limit, the Surface Access Technical Panel must meet). This meeting must be held no more than 14 days following the date of submission of the draft Level 2 Plan or draft Mitigation Plan to the ESG.

B2.6 Public meetings following establishment

- B2.6.1 For each of the four environmental topics within the scope of GCG, the airport operator will organise a public meeting to gather the views of the local community on the monitoring results. The meetings will be held on dates to be agreed between the airport operator and the Technical Panel independent experts, and no later than the 30th June each year.
- B2.6.2 The airport operator will be responsible for publicising the meetings and meeting any related costs for their organisation and administration.
- B2.6.3 The public meetings will be chaired by the independent technical experts, and the remaining members of each Technical Panel should use reasonable endeavours to attend and be available to answer questions from the public.
- B2.6.4 Each relevant independent technical expert will prepare a summary of the views and opinions expressed at each meeting. Any reasonable administrative support required by the independent technical expert will be provided by the airport operator.
- B2.6.5 The summaries prepared by the independent technical expert will be provided to the other members of the Technical Panel and the airport operator within five working days of the meeting, for incorporation into the final Monitoring Report submitted to the ESG, as well as to the ESG for early consideration.

B2.7 Administration and costs

- B2.7.1 The reasonable costs of the independent technical expert will be funded by the airport operator, although they will be appointed by the chairperson of the ESG. This will include time and/or professional fees and travel to and from ESG meetings, subject to prior agreement with the airport operator.
- B2.7.2 The airport operator will fund the reasonable secretarial and administrative costs of the Technical Panels, or directly provide administrative and secretarial resources itself. These costs will be subject to prior agreement with the airport operator.
- B2.7.3 The airport operator will pay reasonably incurred and evidenced travel costs of members of the Technical Panels for any travel to and from a Technical Panel meeting. These costs will be subject to prior agreement with the airport operator. It is anticipated these costs will be payable in accordance with the funding arrangements in a legal agreement.
- B2.7.4 Meeting agendas and papers will be issued by the airport operator no later than five working days prior to any Technical Panel meeting. Requests for agenda items from the members must be received by the chair no later than ten working days prior to a Technical Panel meeting.
- B2.7.5 Minutes will be produced by the airport operator no more than five working days following each meeting and the members must provide comments on the minutes within five working days of receipt of the draft minutes and the independent technical expert must provide approval of the minutes within five working days of receipt of the draft minutes or any comments from members.

B2.8 Participation principles

- B2.8.1 All persons participating in the business of the Technical Panels shall be encouraged to do so in accordance with the following participation principles:
- a. work in a solution focused manner;
 - b. read relevant documents and other materials in advance of meetings;
 - c. declare any potential conflicts of interest;
 - d. use reasonable endeavours to complete any actions resulting from Technical Panel meetings within the time period provided, ensuring that deadlines for capacity declarations are met; and
 - e. engage with each other in a respectful manner at all times.

B3 Functions

B3.1 Overview

B3.1.1 The prime objective of the Technical Panels is to provide advice and technical support to the ESG, whose primary objective is to fulfil the oversight and approval role in accordance with Part 3 of Schedule 2 to the DCO.

B3.1.2 The ESG will be supported by a number of Technical Panels which cover Greenhouse Gas Emissions, Air Quality, Noise and Surface Access. Each Technical Panel reports to the ESG, and is intended to:

- a. make recommendations to the ESG to facilitate the discharge of its functions in relation to the particular topic area concerned; and
- b. provide technical support to the ESG in its functions.

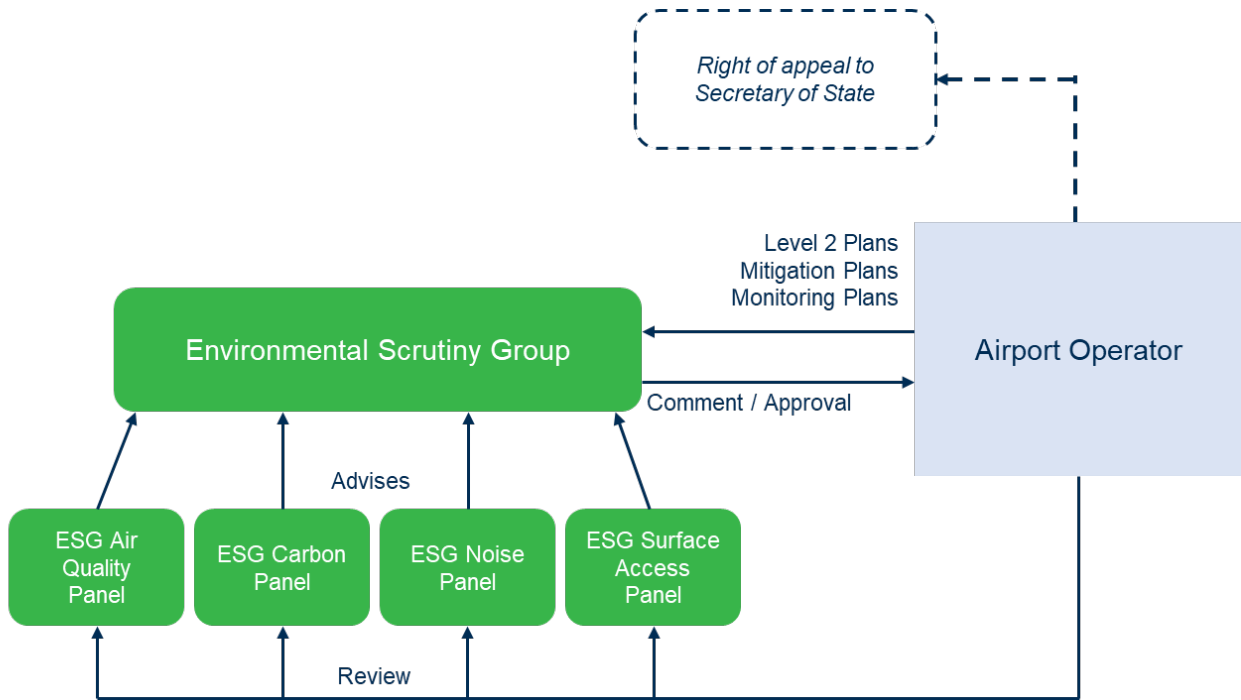
B3.1.3 **Table 3.1** below sets out a delineation of the functions of the ESG, and each Technical Panel:

Table 3.2: Functions of the ESG

Function	ESG	ESG Technical Panel
Reviewing Monitoring Results	No	Yes
Providing commentary on Monitoring Reports	Yes, having regard to advice from Technical Panel	Provide advice to ESG where necessary
Approving Level 2 Plans	Yes, having regard to advice from Technical Panel	Provide recommendation to ESG
Approving Mitigation Plans	Yes, having regard to advice from Technical Panel	Provide recommendation to ESG
Forum for consideration of statutory enforcement representations	Yes	No
Agreeing proposals to amend Monitoring Plans or Terms of Reference	Yes	Provide advice to ESG where requested
Approving proposals to amend GCG timeframes, Level 1 Thresholds, Level 2 Thresholds or Limits	Yes	Provide advice to ESG where requested

B3.1.4 The relationship between the ESG, the ESG Technical Panels and other bodies is shown diagrammatically in **Figure 3.1** below.

Figure 3.1: Proposed governance arrangements within GCG Framework



B3.2 Relevant considerations in discharging functions

B3.2.1 Members of a Technical Panel must have due regard to the following in discharging their functions:

- a. The need to ensure that the Limits identified as part of the GCG Framework are not exceeded.
- b. The need to ensure the safe and efficient commercial operation of the airport.

B3.2.2 The Technical Panels must accept the principle of the growth consented under the DCO and their functions shall be limited to considering how such growth aligns with the Limits.

B3.2.3 Members of a Technical Panel must act independently and reasonably in performing their functions. Members involvement in the Technical Panels is to be in a non-political and professional capacity. Members of the Technical Panels must not unreasonably withhold or delay recommendations or advice required under these Terms of Reference.

B4 Technical panel operating procedures

B4.1.1 Please refer to the Terms of Reference for the ESG for further details of the procedure for preparing and approving the plans required under the GCG Framework. These Terms of Reference set out the relevant procedures for the Technical Panels only.

B4.2 Time periods

B4.2.1 The airport operator, ESG and Technical Panels will comply with the time periods associated with procedures in these Terms of Reference unless another time period is agreed between the airport operator and ESG.

B4.3 Procedure for reporting of monitoring data

B4.3.1 The procedure for reporting of monitoring results aligns to that of the public meeting, set out in section B2.6, as the start of the process being the organisation of the public meeting. The process is repeated here for fullness.

B4.3.2 For each of the four environmental topics within the scope of GCG, the airport operator will organise a public meeting to gather the views of the local community on the monitoring results. The meetings will be held on dates to be agreed between the airport operator and the Technical Panel independent experts, and no later than the 30th June each year.

B4.3.3 The airport operator will be responsible for publicising the meetings, preparing any material to be presented to the public at the meeting, and meeting any related costs for their organisation and administration.

B4.3.4 Each meeting will be chaired by the relevant independent technical expert. At the meeting, draft monitoring results will be presented by the airport operator where appropriate. The remaining members of each Technical Panel should use reasonable endeavours to attend and be available to answer questions from the public.

B4.3.5 Each relevant independent technical expert will prepare a summary of the views and opinions expressed at each meeting. Any administrative support required by the independent technical expert will be provided by the airport operator.

B4.3.6 The summaries prepared by the independent technical expert will be provided to the other members of the Technical Panel and the airport operator within seven days of the meeting, for incorporation into the final Monitoring Report submitted to the ESG.

B4.3.7 Separately, monitoring results for each of the individual environmental topics that inform the Monitoring Report must be submitted by the airport operator to the relevant Technical Panels prior to the submission of the Monitoring Report to the ESG as soon as reasonably practicable, and no later than 30th June.

B4.3.8 There is no requirement for any Technical Panel to meet following submission of monitoring results to it by the airport operator. Any member of the Technical

Panel may request that a meeting is held, but the decision to do so will be at the discretion of the relevant independent technical expert.

- B4.3.9 Where a meeting is to take place, the Technical Panel must meet no more than 14 days following the date of submission of monitoring results to the relevant Technical Panel (which should be no later than the 30th June for data covering the preceding calendar year), unless otherwise agreed with the airport operator.
- B4.3.10 The Technical Panel should provide written feedback on monitoring results to the airport operator within 21 days of receipt, or within 7 days of a meeting being held, whichever is earlier. This written feedback should include a summary of feedback received from the public meetings referred to at section 2.6.
- B4.3.11 Topic-specific monitoring results, including feedback received from the Technical Panels and the summary of public feedback, will then be combined by the airport operator into a single, compiled Monitoring Report to be submitted to the ESG.

B4.4 Procedure for Level 2 Plans

- B4.4.1 A 'Level 2 Plan' is a plan which sets out:
- a. details of any proposed actions which are designed to avoid or prevent exceedances of a Limit; and
 - b. the proposed programme for the implementation of those actions.
- B4.4.2 Within 14 days of receipt of a draft Level 2 Plan, the relevant Technical Panel must provide a report and written recommendation for ESG to:
- a. approve draft Level 2 Plan; or
 - b. request changes to draft Level 2 Plan
- B4.4.3 The report must include the reasons for the recommendation. The airport operator should also be sent a copy of the report.
- B4.4.4 Within 7 days of receipt of a final Level 2 Plan, the relevant Technical Panel must provide a report and written recommendation for ESG to:
- a. approve Level 2 Plan; or
 - b. refuse Level 2 Plan
- B4.4.5 The report must include the reasons for recommendation. The airport operator should also be sent a copy of the report.

B4.5 Procedure for Mitigation Plans

- B4.5.1 "Mitigation Plan" means a plan which sets out—
- a. details of the proposed mitigation and actions which are designed to avoid or prevent exceedances of a Limit as soon as reasonably practicable; and

- b. the proposed programme for the implementation of that mitigation and those actions.
- B4.5.2 Within 14 days of receipt of a draft Mitigation Plan, the relevant Technical Panel must provide a report and written recommendation for ESG to:
 - a. approve draft Mitigation Plan; or
 - b. request changes to draft Mitigation Plan.
- B4.5.3 The report must include the reasons for the recommendation. The airport operator should also be sent a copy of the report.
- B4.5.4 Within 7 days of receipt of a final Mitigation Plan, the relevant Technical Panel must provide a report and written recommendation for ESG to:
 - a. approve Mitigation Plan; or
 - b. refuse Mitigation Plan.
- B4.5.5 The report must include the reasons for the recommendation. The airport operator should also be sent a copy of the report.
- B4.6 Procedure for amending the Monitoring Plan**
- B4.6.1 The ESG may request input from the Technical Panels to amend a Monitoring Plan.
- B4.6.2 Where a request is made under Paragraph B4.6.1 the Technical Panel shall provide its written recommendations in the timeframes specified in the request including a summary of the reasons for recommendations.
- B4.7 General procedure for review of information**
- B4.7.1 The ESG may request input from the Technical Panels on other matters relevant to the operation of the GCG Framework.
- B4.7.2 Where a request is made under Paragraph B4.7.1, the Technical Panel shall provide its written recommendations in the timeframes specified in the request, including a summary of the reasons for the recommendations.
- B4.8 Procedure for noise limit reviews**
- B4.8.1 Section 3.3 of the GCG Framework document sets out the circumstances in which a Noise Limit Review will be triggered by publication of a new ICAO chapter or approval of a proposal for airspace change.
- B4.8.2 Within six months of publication of a new ICAO chapter or approval of a proposal for airspace change, the airport operator must prepare and submit to the Noise Technical Panel a Noise Limit Review that will set out proposals to reduce the GCG Limits and Thresholds for Aircraft Noise (or will demonstrate that no reduction is possible).
- B4.8.3 The Noise Limit Review must:
 - a. permit the airport growth granted by the DCO;

- b. reduce the Aircraft Noise Limits if reasonably practicable; and
- c. where (b) identifies opportunities to reduce Aircraft Noise Limits, to do so in order that they are below the '2019 cap'¹ as quickly as is reasonably practicable.

- B4.8.4 The Noise Technical Panel will complete a review of the Noise Limit Review and respond to the airport operator in writing within one month. The Noise Technical Panel review must have due regard to parallel consideration of noise information by the CAA with regard to any Airspace Change Process.
- B4.8.5 The airport operator will then update the Noise Limits Review in response to the Noise Technical Panel review and formally submit it to ESG for determination in accordance with paragraph 25(3) of Schedule 2 to the DCO. The airport operator will provide a note documenting its response to the Noise Technical Panel's review on the draft Noise Limits Review and any parallel consideration of noise information by the CAA. This note is submitted to ESG in support of the application for ESG to approve the final Noise Limits Review.
- B4.8.6 ESG must determine the airport operator's request for approval within 56 days, or the application is deemed to have been approved.
- B4.8.7 The decision of the ESG to accept or reject the Noise Limits Review will be published on the airport operator's website.
- B4.8.8 Following the determination of the first Noise Limits Review, the Airport operator must prepare a Noise Limits Review and submit for ESG approval every five-years following the same steps set out above, always taking account of the latest information available.

B4.9 Procedure for making representations on statutory enforcement by Luton Borough Council

- B4.9.1 The ESG may request input from the Technical Panels on any representations as to potential breaches of the GCG procedures.
- B4.9.2 Where a request is made under Paragraph B4.9.1, the Technical Panel shall provide its written recommendations in the timeframes specified in the request, including a summary of the reasons for the recommendations.

B4.10 Circumstances beyond the operator's control

- B4.10.1 Where the airport operator submits a Monitoring Report showing an exceedance of a Level 2 Threshold or Limit, they will have the ability to put forward a case that this exceedance has been caused by factors beyond their control.
- B4.10.2 Generally, where the airport operator puts forward a case that the exceedance of a Threshold or breach of a Limit is due to circumstances beyond their control, they will be expected to demonstrate that the circumstances were:

¹ The short term day and night noise contour area limits set by condition 10 to the planning permission 15/00950/VARCON dated 13 October 2017 as calculated using the 'DCO noise model'

- a. not permanent in nature;
- b. outside of the control or influence of the airport operator; and
- c. directly related to the measured exceedance of a Threshold or breach of a Limit.

B4.10.3 Where the airport operator can demonstrate to the ESG that the exceedance of a Level 2 Threshold or breach of Limit is due to circumstances beyond the operator's control (having regard to Paragraph B4.10.2 the ESG, acting reasonably, should certify that the exceedance of a Level 2 Threshold or breach of a Limit is due to circumstances beyond the operators control. Where the ESG has provided this certification, no Level 2 Plan or Mitigation Plan (as appropriate) will be required for that exceedance or breach and the ESG should treat the relevant environmental topic as if no exceedance or breach had occurred.

B4.10.4 Indicatively, examples of circumstances where these criteria could apply include:

- a. flights involving VIPs (royal family, heads of state, senior government officials – not sports people or celebrities);
- b. emergency relief flights;
- c. other emergencies;
- d. military aircraft during hostilities;
- e. exceptional circumstances such as the Icelandic Volcanic Ash Crisis;
- f. government-mandated changes to airspace (for example to accommodate Royal flypasts);
- g. abnormal disruption (for example, due to fire or hijacking; the dispensations are explicit that this does not cover strike action by baggage handlers as this is within the control of the airport operator);
- h. pandemics or epidemics such as Covid-19;
- i. grounding of specific aircraft (e.g. B737MAX) impacting noise performance; or
- j. strikes by public transport operators, or significant engineering work/other disruption to public transport services leading to more car use, in turn leading to impacts on air quality, greenhouse gases or surface access.

B4.11 Document management

B4.11.1 Recommendations of the Technical Panels, including the reasons for the recommendations, shall be published on the airport operator's website as soon as reasonably practicable following the issuing of a decision by the ESG.

B4.11.2 Where information is commercially sensitive, the airport operator shall mark those documents "confidential and commercially sensitive" and the members of a Technical Panel shall ensure that those specified documents are distributed amongst themselves in a safe and secure manner. If there is any doubt as to whether a document or part thereof is confidential and

commercially sensitive, the members shall engage with the airport operator to confirm the position.

- B4.11.3 Where information is marked as confidential, that information shall be treated as confidential and in accordance with applicable laws, except to the extent that:
- a. disclosure is required by law; or
 - b. the information otherwise enters into the public domain (except than through unauthorised disclosure).
- B4.11.4 If a statutory member has to disclose confidential information pursuant to subparagraph B4.11.3 'a', it shall, to the extent permitted by law, use all reasonable endeavours to give the other members as much notice of this disclosure as possible and take into account the representations raised by the airport operator as to the disclosure.
- B4.11.5 Where required in order to protect commercially sensitive information, the airport operator may require that any member or third party who participates in the business of the Technical Panels, including any independent chair, enters into a non-disclosure agreement in a form reasonably acceptable to it.
- B4.11.6 Nothing in these Terms of Reference shall impose an obligation on the airport operator to disclose information that it considers to be confidential and/or commercially sensitive or which it is not legally permitted to disclose.

GLOSSARY AND ABBREVIATIONS

Term	Definition
2019 Cap	The short term day and night noise contour area limits set by condition 10 to the planning permission 15/00950/VARCON dated 13 October 2017 as calculated using the 'DCO noise model'
CA	Civil Aviation Authority
DCO	Development Consent Order
EIA	Environmental Impact Assessment
ESG	Environmental Scrutiny Group. The ESG will be established through the DCO to independently oversee operation of the GCG Framework. Its membership will include an independent chair, an independent aviation expert, representatives of local authorities and an airline industry body. The ESG will have a range of powers enshrined in its Terms of Reference, that can be utilised at its discretion.
GCG Framework	Green Controlled Growth Framework
ICAO	International Civil Aviation Organisation
Level 1 Threshold	A defined level of environmental effect, below the Limit and Level 2 Threshold levels, which triggers additional requirements for the airport operator, to avoid a future exceedance of a Limit.
Level 2 Plan	A report produced by the airport operator, which is triggered by an environmental effect being demonstrated to be in excess of a Level 2 Threshold, but below a Limit. It must contain details of how an exceedance of a Limit will be avoided, including what, if any, additional growth can be implemented, and any mitigation measures required to be delivered.
Level 2 Threshold	A defined level of environmental effect, below the Limit level, which triggers additional requirements for the airport operator, to avoid a future exceedance of a Limit.

Term	Definition
LLAL	London Luton Airport Limited
LLAOL	London Luton Airport Operations Limited
Mitigation Plan	A report produced by the airport operator, which is triggered by an environmental effect being demonstrated to be in excess of a Limit. It must set out the airport operator's plan for bringing the environmental effect(s) back below the Limit.
Monitoring Plan	Individual plans secured through the DCO for each of the four environmental topics of the GCG Framework, setting out the monitoring and reporting requirements associated with the relevant Limits of that topic.
Monitoring Report	A report (or reports) produced by the airport operator annually, to set out the monitoring results for each of the GCG Limits, with its content defined by the Monitoring Plans.
mppa	million passengers per annum
Technical Panel	Technical Panels will be established through the DCO for each of the four environmental topics within the GCG Framework. They will be staffed by a combination of independent experts and representatives of local authorities, in order to review information submitted by the airport operator (Monitoring Reports, Level 2 Plans, Mitigation Plans) and providing comment and recommendations to the ESG.