M5 Junction 10 **Improvements** Scheme

dDCO Change Log TR010063 - APP 9.21

Regulation 5 (2) (b)

Planning Act 2008







Infrastructure Planning Planning Act 2008

The Infrastructure Planning (Applications: Prescribed Forms and Procedure) Regulations 2009

M5 Junction 10 Improvements Scheme

Development Consent Order 202[x]

Draft DCO Change Log

Regulation Number:	Regulation 5 (2) (b)
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Table of Amendments to the DCO		
Article/Requirement/ Schedule Number	Amendment	Reason
Section 51 Submission	on – Submitted 22 March 2024	
Article 47	Inconsistent planning permissions 47—(1) As from the date on which the authorised development is commenced any conditions of a planning permission granted pursuant to Part 3 (control over development) of the 1990 Act, whether express or otherwise, which relate to land within the Order limits or land adjacent to the Order limits shall cease to have effect to the extent they are inconsistent with the authorised development or with anything done or approved under the requirements in Schedule 2. (2) As from the date of this Order where planning permission, whether express or otherwise, is granted whether prior to or after the date of this Order pursuant to Part 3 of the 1990 Act in respect of land within the Order limits for— (a) development which is consistent with the authorised development save that its impact has not been assessed in the environmental statement and assessment has been carried out in accordance with the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017(1) or the Town and Country Planning (Environmental Impact Assessment) Regulations 2017(2) prior to the grant of the planning permission; or (b) for development unrelated to the authorised development	Article 47(1) allows the development authorised by the DCO to take precedence over the conditions of any planning permissions granted which are inconsistent with the authorised development. The provision applies from the date on which the Scheme is commenced in order that the Scheme has certainty over the ability to proceed whilst not unnecessarily constraining other consents granted under the Town and Country Planning Act 1990. The Article also provides that where planning permission is granted in respect of land within the Order limits for development which is consistent with the authorised development, but the environmental impacts exceed those assessed in the environmental statement, or it is for development which is unrelated to the authorised development, then the implementation of that consent will not render development pursuant to the Order incapable of further implementation. This wording is deemed necessary and considered prudent following the Supreme Court ruling in Hillside Park v Snowdonia National Park Authority [2020] EWCA Civ 1440 so as to allow for a discrete planning permission to be granted and implemented, whetherfor part of the Scheme or not, for which a separate environmental impact assessment has been carried out, without the undertaker losing the ability to continue to construct the remainder of the Scheme. The Article also provides that development carried out pursuant to a planning permission following implementation of the Scheme pursuant to the DCO would not result in breach of the Order, therefore removing the risk of criminal liability pursuant to sections 160 and 161 of the 2008 Act in circumstances where development which has been appropriately assessed and consented can be

⁽¹⁾ S.I. 2017/572 (2) S.I. 2017/571

	the carrying out of development pursuant to such planning permission is not to operate to prevent the undertaker from carrying out further works for the development of the authorised development pursuant to the terms of this Order (3) Any development, or any part of a development within the Order limits which is constructed or used under the authority of a planning permission pursuant to Part 3 of the 1990 Act, whether express or otherwise, following the coming into force of this Order is to be disregarded at all times for the purposes of ascertaining whether or not an offence has been committed under the provisions of section 160 (offences) or 161 (breach of terms of order granting development consent) of the 2008 Act.	carried out on land within the Order limits without impact on the Scheme. This includes any development authorised by a general development order as well as an express planning permission. The Article has its basis on provisions included in the Northampton Gateway Rail Freight Interchange Order 2019 and West Midlands Rail Freight Interchange Order 2020, Drax Power Station Bioenergy with Carbon Capture and Storage Extension Order 2024, and the Slough Multifuel Extension Order 2023 and follows the approach adopted in the application for the Hinckley National Railfreight Interchange Order, Rampion 2 Offshore Wind Farm Order.
Schedule 5	References to Sheet 12, 13, and 16 amended to include references to the reciprocal inset sheets 12A, 13A, and 16A	To provide clarity of reference when reviewing land plans which were amended to include additional insets to aid comprehension.
Schedule 7	References to Sheet 12, 13, and 16 amended to include references to the reciprocal inset sheets 12A, 13A, and 16A	To provide clarity of reference when reviewing land plans which were amended to include additional insets to aid comprehension.
Deadline 1 Submission	n – Submitted 18 June 2024	
Article 2	"authorised development" means the development and associated development described in Schedule 1 (authorised development) or any part of it and any other development authorised by this Order which is development within the meaning of section 32 (meaning of "development") of the 2008 Act	The Applicant has reviewed recent Orders granted by the Secretary of State and considers this wording to be most appropriate.
Article 2	"commence" means beginning to carry out any material operation (as defined in section 56(4) of the 1990 Act) forming part of the authorised development other than operations consisting of archaeological investigations, investigations for the purpose of assessing ground conditions, remedial work in respect of any contamination or other adverse ground conditions, ecological surveys and preconstruction ecological mitigation works, erection of any temporary means of enclosure, set up works associated with construction compounds such as soil-stripping, stockpiling, and the provision of access points to construction compounds, provision or diversion of service apparatus, and	The Applicant has made two amendments to the definition of commencement. The first amendment is as a result of discussions arising in ISH2, it was suggested by the Examining Authority that the comprehension over the limit to which "provision of access points" could be utilised by an undertaker could be better expressed by the Applicant to aid understanding. The Applicant has also added the wording "provision or diversion of service apparatus". The ability of the Applicant to carry out diversion of service apparatus works prior to the satisfaction /



	the temporary display of site notices or advertisements, and "commencement" is to be construed accordingly;	discharge of a requirement is an important provision to enable the Applicant to have better control over its construction programme and to maximise efficiency. The Applicant does not consider that the works proposed by the Applicant in terms of the service diversions are of such a significance to in their own right be capable of producing environmental effects and therefore is satisfied that it is appropriate to include this additional text in the definition of "commence".
Article 7	Addition of the below text: (2) To the extent any development carried out or used pursuant to a planning permission granted under section 57(c) (requirement of planning permission) of the 1990 Act or compliance with any conditions of that permission is inconsistent with the exercise of any power, right or obligation under this Order or the authorised development—	The Applicant has justified this amendment in Appendix 1 of its written summary of oral submissions for ISH2.
	(a) that inconsistency is to be disregarded for the purposes of establishing whether any development which is the subject matter of that planning permission is capable of physical implementation; and	
	(b) in respect of that inconsistency, no enforcement action under the 1990 Act may be taken in relation to development carried out or used pursuant to that planning permission, compliance with any conditions of that permission, whether inside or outside the Order limit.	
	(3) Any development or any part of a development within the Order limits which is constructed or used under the authority of a permission granted under section 57 of the 1990 Act including permissions falling under sub-paragraph (1) or (2) or otherwise, is deemed not to be a breach of, or inconsistent with, this Order and does not prevent the authorised development being carried out or used or any other power or right under this Order being exercised.	



Article 8	Limits of deviation	The Applicant has reviewed its position on Limits of Deviation.
	8. In carrying out the authorised development the undertaker may— (a) deviate laterally from the lines or situations of the authorised development shown on the works plans to the extent of the limits of deviation shown on those plans; and	Regarding work number 4b and 5d, the Applicant considers that the Limits of Deviation set out a maximum LoD which may be utilised in any given setting but that does not mean it would be appropriate in every instance. Given the design restraints for these elements, which are set out in paragraph 2.5.1 of the ES, Chapter 2, the Applicant considers that these elements would not be capable of using the default vertical limits of deviation. The
	 (b) with the exception of work number 3(e), 4(b), 5(d), 5(n), and 6(d) deviate vertically from the levels of the authorised development shown on the engineering section drawings— (i) to a maximum of 0.5 metres upwards or 1 metre downwards; or 	Applicant considers that in order to aid clarity on this issue and to avoid any inference that the dDCO is proposing to grant powers outside of that assessed in the Environmental Assessment, the Applicant has proposed to apply a specific exception. Regarding work numbers 3(e), 5(n) and 6(d), these relate to the
	(ii) in respect of the excavation of the flood storage area or the flood compensation areas to a maximum of 2 metres downwards but to any distance upwards to ground level,	flood compensation areas. Again, the Applicant proposes to remove these work numbers Article 8(b) in order to align with the Environmental Assessment.
	except that these maximum limits of deviation do not apply where it is demonstrated by the undertaker to the Secretary of State's satisfaction and the Secretary of State, following consultation with the relevant planning authority and the	The Applicant will be producing an additional work number for one element of 5(n) which has been assessed to have the standard vertical limit of deviation, and will add this change to the works plans and dDCO during the next refresh of those documents.
	strategic highway authority, certifies accordingly that a deviation in excess of these limits would not give rise to any materially new or materially worse adverse different environmental effects in comparison with those reported in the environmental statement.	Lastly, the Applicant has amended the wording "worse adverse" with "different" to reflect updated common practise, which the Applicant understands is based on the current understanding of purpose of the EIA Regulations.
Article 10(5)(f)	(f) National Grid Electricity Distribution (West Midlands) PLC (company number 0922338403600574, whose registered office is at Avonbank, Feeder Road, Bristol, Avon, BS2 0TB) for the purposes of undertaking Work Nos. 19 to 26; or	The Applicant has introduced this change at the request of National Grid Electricity Distribution (West Midlands) PLC.
Article 47	Article 47 has been deleted in its entirety.	To align with changes to article 7.

Schedule 2,	Removal of:	The Applicant considers that this sub-paragraph is unnecessary
paragraph 3(2)	(c) incorporate the measures referred to in the environmental statement as being incorporated in the EMP (2 nd iteration);	and potentially contradictory. Paragraph 3(2) already ensures that the EMP (2 nd Iteration) must incorporate the register of environmental actions and commitments (the REAC). The REAC in and of itself incorporates the measures referred to in the environmental statement and therefore the wording can be removed to simplify comprehension.
Schedule 2, paragraph 3(2)	(d) require adherence to working hours of 07:00 to 19:00 on Mondays to Saturdays with no working on Sundays, except for— (viii) any works for which different working hours have been notified at least seven days in advance to those agreed with parties who the undertaker reasonably considers will or may be affected by those works and recorded in the approved EMP (2nd iteration), in which case the EMP (2nd iteration) must require adherence to those working hours; and	The Applicant has added the clarificatory wording in red, at the request of National Highways who wished to ensure that the article has clarity over the normal working hours proposed by the Scheme. The Applicant has also amended this sub-paragraph to clarify that rather than obtaining the consent of any party who will be affected before doing any works with different working hours the Applicant is able to provide a notice to any person who the understand reasonably considers will or may be affected by those works.
Schedule 2, paragraph 3(2)	 (e) include the following management plans— (i) Materials Management Plan; (ii) Soil Handling Management Plan; (iii) Noise and Vibration Management Plan; (iv) Air Quality Management Plan; (v) Landscape and Ecology Management Plan; (vi) Emergency Preparedness and Response Plan including Flood Management Plan and Severe Weather Plan; (vii) Pollution Prevention and Control Management Plan; (viii) Archaeological Management Plan; (ix) Non Native Species Management Plan; (x) Operational Unexploded Ordnance Emergency Response Plan; 	The Applicant has made three changes to this paragraph to ensure this sub-paragraph aligns with the EMP (1st Iteration). Firstly reference to "Non-Native Species Management Plan" has been added to reflect Annex B.9 of the EMP (1st Iteration). Secondly, the Emergency Vehicle Movement Management Plan has been entered separate to the Traffic Management Plan to reflect Annex B.11 and B.14 of the EMP (1st Iteration). Lastly, the reference to the Nuisance Management Plan has been amended to the Statement of Statutory Nuisance.

	(xi) Traffic Management Plan	
	(xii) Including Emergency Vehicle Movement Management Plan;	
	(xiii) Site Waste Management Plan;	
	(xiv) Public Rights of Way Management Plan;	
	(xv) Community Engagement Plan;	
	(xvi) Carbon Management Plan;	
	(xvii) Nuisance Management Plan Statement of Statutory Nuisance	
Schedule 2, paragraph 5(3)	(3)The landscaping scheme prepared under sub-paragraph (1) must be based on in accordance with the environmental masterplan and the results of the surveys undertaken under sub-paragraph (2).	The Applicant has made amendment to the specific wording employed to ensure that the landscaping scheme used for construction is in accordance with the preliminary drawings. The Applicant has done this to ensure consistency of approach across the requirements.
Schedule 2, paragraph 8(4)	(4) Where the undertaker risk assessment determines that remediation is necessary, a written scheme and programme for the remedial measures to be taken to render the land fit for its intended purpose must be prepared submitted to and approved in writing by the county planning authority following consultation with the Environment Agency and the relevant planning authority.	The Applicant has proposed this amendment to clarify that it is not solely able to determine whether remediation is necessary and that remediation will be set out where deemed necessary in the risk assessment which must be agreed with the Environment Agency and relevant planning authority under paragraph 4(2) of the same Schedule.
Schedule 2, paragraph 9(1)	(1) No part of the authorised development is to commence until for that part a scheme for the investigation and mitigation of areas of archaeological interest, reflecting the investigation and mitigation measures included in chapter 11 (cultural heritage) of the environmental statement, the EMP (1st iteration) and the Archaeological Management Plan approved as part of the EMP (2nd iteration) under paragraph 3 of this Schedule, with provision for sub-written schemes of investigation for each area and each phase, has been prepared in consultation with the relevant planning authority, the strategic highway authority, Historic England and the	The Applicant has included Historic England as consultee to preparation of a scheme for the investigation and mitigation of areas of archaeological interest as the request of Historic England.

	County Archaeologist and submitted to and approved in writing by the county planning authority.	
Schedule 2, paragraph 9(6)	(6) Prior to completion of the authorised development, suitable resources and provisions for long term storage of the archaeological archive will be agreed with the County Archaeologist.	The Applicant understands that this proposed wording has been used on other Schemes at the behest of or to satisfy the County Archaeologist that there is some requirement on the face of the dDCO to bind an undertaker in securing suitable resources and provisions for long term storage. The precise quantum of financing or solution of the storage cannot be known until the extent and quality of any artifacts are known and therefore the requirement was drafted to be flexible in this regard.
		The Applicant notes, however, the Examining Authority's comments that should "suitable resources and provisions for the long term storage" not be agreed that the Applicant might have completed substantial parts of their development, but would be unable to open to traffic until the position is resolved thus creating a ransom position with the County Archaeologist.
		The Applicant does not consider it likely that a ransom position would be imposed in this regard, given that the County Archaeologist would be under duties of a public authority to act reasonably. However, the Applicant does acknowledge that the current drafting may cause issues for interpretation as well as enforcement and as such proposes to remove the entry in the dDCO. The Applicant will engage with the County Archaeologist to ensure that they are satisfied that the Archaeological Management Plan set out in the EMP (1st Iteration) is sufficiently robust to ensure that they are confident in the required constraints being included in the Archaeological Management Plan (2nd Iteration).
Schedule 2, paragraph 11	(1) The authorised development must be designed in detail and carried out so that it is compatible in accordance with the preliminary scheme design shown on the works plans, the general arrangement plans, the environmental	The Applicant has amended the wording "worse adverse" with "different" to reflect updated common practise, which the Applicant understands is based on the current understanding of purpose of the EIA Regulations.
	masterplan and the engineering section drawings, unless otherwise agreed in writing by the county planning authority following consultation with the relevant planning authority and strategic highway authority on matters related to their	The Applicant has amended the wording "compatible" with "in accordance" to ensure consistency of approach across the requirements.



	functions and provided that the county planning authority is satisfied that any amendments to the works plans, the general arrangement plans, the environmental masterplan and the engineering section drawings showing departures from the preliminary design would not give rise to any materially new or materially worse adverse different environmental effects in comparison with those reported in the environmental statement.	
Schedule 2, paragraph 12	Surface and foul water drainage 12—(1) No part of the authorised development is to commence until written details of the surface and foul-water drainage system for that part, reflecting the mitigation measures in chapter 8 (road drainage and the water environment) of the environmental statement and including means of pollution control, have been submitted to and approved in writing by the county planning authority following consultation with the relevant planning authority, the strategic highway authority and the Environment Agency. (2) The drainage system must be constructed in accordance with the approved details referred to in sub-paragraph (1) unless otherwise agreed in writing by the county planning authority following consultation with the relevant planning authority, the strategic highway authority and the Environment Agency.	The Applicant has removed reference to "foul water" as no such drainage is proposed by the Scheme.
Schedule 2, paragraph 13	Flood compensatory compensation and flood storage 13—(1) No part of the authorised development within the existing floodplain is to commence until a detailed scheme for the flood compensation areas or flood storage area relevant to compensatiory storage scheme for that part of the authorised development within the existing floodplain has been submitted to and approved in writing by the county planning authority following consultation with the relevant planning authority, the Environment Agency and the	The Applicant has made two amendments. The first is to make clear that this requirement only applies to those parts of the Scheme which are in an existing floodplain meaning that where the Scheme is outside of an existing floodplain, that part of the Scheme may commence without the need to discharge this requirement. The second is to add the Environment Agency as consultee to the detailed flood compensation storage scheme, at their request.



	strategic highway authority on matters related to their functions. (2) The scheme prepared under sub-paragraph (1) must provide suitable flood storage for any flood waters that would be displaced by the authorised development in the 1 in 100 year plus 53% climate change allowance event. (3) The scheme must be fully implemented as approved and subsequently maintained.	
Schedule 2, paragraph 14	(a) where the mitigation proposed materially differs from the mitigation identified in the environmental statement and the Noise and Vibration Management Plan, the undertaker must provide evidence with the written details submitted that the mitigation proposed would not give rise to any materially new or materially worse adverse different environmental effects in comparison with those reported in the environmental statement taking into account the mitigation identified in it.	The Applicant has made this amendment to ensure consistency throughout the dDCO.
Schedule 2, paragraph 15	(2) The standard of the highway lighting to be provided by the scheme referred to in sub-paragraph (1) must either be in accordance with reflect the standard of the highway lighting included in chapter 9 (landscape and visual) of the environmental statement or, where the standard of the highway lighting proposed materially differs from the standard of the highway lighting identified in the environmental statement, the undertaker must provide evidence with the written scheme submitted for approval that the standard of the highway lighting proposed would not give rise to any materially new or materially worse adverse different environmental effects in comparison with those reported in the environmental statement taking into account the lighting identified in it. The standard of the highway lighting must encompass the specification, level of provision, light spillage, intensity and brightness of the highway lighting.	The Applicant has made this amendment to ensure consistency throughout the dDCO.



Schedule 2, paragraph 17(3)	(c) the application is accompanied by a report referred to in paragraph 4 stating that, in the view of a body required to be consulted by the undertaker under the requirement in question, the subject matter of the application is likely to give rise to any materially new or materially adverse different environmental effects in comparison with those reported in the environmental statement,	The Applicant has made this amendment to ensure consistency throughout the dDCO.
Schedule 5, 5/200	Removal of plot	To align with amendments made to the Land Plans, Book of Reference and Statement of Reasons.
Schedule 5, plot 5/33c	Addition of plot	To align with amendments made to the Land Plans, Book of Reference and Statement of Reasons.
Schedule 5, plot 15/10e(i)	Required for temporary access for the construction of a new West Cheltenham Link Road and new permanent rights to provide, protect, inspect, and maintain environmental and ecological mitigation.	The Applicant has considered that this wording is unhelpful and misleading as it implies a lesser degree of use than what is anticipated to be utilised through the articles of the Order. The Schedule has been amended accordingly.
Schedule 7	Removal of plots 16/4j, 16/4l, 16/8d	To align with amendments made to the Land Plans, Book of Reference and Statement of Reasons.
Schedule 7, plot 5/33d	Addition of plot	To align with amendments made to the Land Plans, Book of Reference and Statement of Reasons.
Schedule 7	Removal from numerous plots the wording "required for temporary access for"	The Applicant has considered that this wording is unhelpful and misleading as it implies a lesser degree of use than what is anticipated to be utilised through the articles of the Order. The Schedule has been amended accordingly.
Schedule 7, plot 2/2a	Required for the construction of motorway signage and associated cabling and ducting works and associated works	Plot added to Schedule 7 to align with Statement of Reasons and Book of Reference.
Schedule 7, plot 5/2a	Required for the construction of a new southbound exit slip from the M5 to the A4019 Required for the construction of a new northbound entry slip from the A4019 to the M5	Added work number 1c for existing description, as well as additional work description and corresponding number for work number 1e to align with Statement of Reasons and Book of Reference
Schedule 7, plot 5/2b	Required for the construction of a new southbound exit slip from the M5 to the A4019 Required for the extension of the Leigh Brook culvert (also known as the Barn Farm culvert)	Additional descriptions and work numbers added to plot to align with Statement of Reasons and Book of Reference,



	Required for the construction of an environmental barrier adjacent to land housing a traveller site north of Junction 10 and east of the M5	
Schedule 7, plot 5/2h(i)	Required for the realignment and widening of the A4019 (Tewkesbury Road) northwest of Junction 10 with associated footway, cycleway, shared use path, private access points, signage and ducting Required for the realignment of the unclassified road known as Stanboro Lane Required for the diversion of telecommunication cable and associated apparatus and equipment	Plot added to Schedule 7 to align with Statement of Reasons and Book of Reference
Schedule 7, plot 5/2q	Required for the construction of a new grade separated roundabout junction and maintenance bays Required for the demolition of the exiting A4019 bridge over the M5	Additional description added to align with Statement of Reasons and Book of Reference
Schedule 7, plot 5/2s	Required for the construction of a new grade separated roundabout junction and maintenance bays Required for the demolition of the existing A4019 bridge over the M5	Additional description added to align with Statement of Reasons and Book of Reference
Schedule 7, plot 5/2t	Required for the construction of a new grade separated roundabout junction and maintenance bays Required for the demolition of the existing A4019 bridge over the M5	Additional description added to align with Statement of Reasons and Book of Reference
Schedule 7, plot 5/2hh	Required for the construction of a new grade separated roundabout junction and maintenance bays Required for the demolition of the existing A4019 bridge over the M5	Additional description added to align with Statement of Reasons and Book of Reference
Schedule 7, plot 5/2j	Required for the realignment and widening of the A4019 (Tewkesbury Road) northwest of Junction 10 with associated footway, cycleway, shared use path, private access points, signage and ducting Required for the realignment of the unclassified road known as Stanboro Lane	Plot added to Schedule 7 to align with Statement of Reasons and Book of Reference.
Schedule 7, plot 5/2ii	Required for the demolition of the existing A4019 bridge over the M5. Required for the demolition of the existing M5 southbound exit slip	Additional descriptions added to align with Statement of Reasons and Book of Reference

	Required for the realignment and dualling of the A4019 (Tewkesbury Road) southeast of Junction 10, M5 to east of Gallagher Junction with associated footway, cycleway, shared use paths, private means of access, signage and ducting Required for the construction of an underpass west of Withybridge Lane Required for the diversion and construction of bridleway BR AUC1 under the A4019 (Tewkesbury Road)	
Schedule 7, plot 5/5g	Plot removed from Schedule 7 and added to Schedule 5	To align with Book of Reference and Statement of Reasons.
Schedule 7, plot 7/2a(i) and 7/2a(ii)	Addition of work number 1a and description: Required for the construction of motorway signage and associated cabling and ducting works and associated works	To align with Works Plans.
Schedule 7, plot 7/2c	Required for access to the M5 Motorway to provide advance signage, cabling, ducting and associated works Required for the construction of motorway signage and associated cabling and ducting works and associated works	Description amended to align with Statement of Reasons and Book of Reference
Schedule 7, plot 7/2b	Required for the construction of motorway signage and associated cabling and ducting works and associated works Required for the construction of a new northbound exit slip from the M5 to the A4019 Required for access to the M5 Motorway to provide advance signage, cabling, ducting and associated works	Removal of description to align with Statement of Reasons and Book of Reference.
Schedule 7, plot 11/1f	Required for the construction of new or altered private means of access Required for access for a temporary construction working space	Removal of work description, included in error, to align with Statement of Reasons and Book of Reference.
Schedule 7, plot 12/2m	Required for working space for construction compound no. 5 Required for construction compound no. 5 east of Withybridge Lane and west of the West Cheltenham Link Road	Replacement of description for purpose of temporary possession, to align with other plots required for work number 5b.
Schedule 7, plot 12/20	Required for the construction of a serve service road linking properties south of the A4019 (Tewkesbury Road) and Cooks Lane	To correct typological error.



Schedule 7, plot 14/4a	Required for the alteration of the signalised junction serving Gallagher Retail Park and the B4634 to the south of the A4019 (Tewkesbury Road) with maintenance bay Required for the diversion of Severn Trent Water Limited	To remove description to align with Statement of Reasons and Book of Reference
	water pipeline	

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