

# A428 Black Cat to Caxton Gibbet improvements

TR010044

Volume 9

9.26 Scheme Design Approach and Design Principles

Planning Act 2008

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Infrastructure Planning (Examination Procedure)
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January 2022



#### Infrastructure Planning

#### Planning Act 2008

# The Infrastructure (Examination Procedure) Rules 2010

# A428 Black Cat to Caxton Gibbet improvements

Development Consent Order 202[]

### 9.26 Scheme Design Approach and Design Principles

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#### 1. Introduction

- 1.1.1 Good design of the Scheme has been an integral consideration from the outset, in accordance with the criteria set out in the National Policy Statement for National Networks (NPSNN) [REF 1]. This document explains the design approach for the preliminary design and the Design Vision and sets out the principles which will guide the development of the detailed design post consent.
- 1.1.2 The scope of this document is focused specifically on the design of the built elements of the Scheme, and how these will be integrated into the landscape. It is intended to be read alongside other documents in the Application, in particular:
  - Landscape Strategy set out in Annex L of the First Iteration Environmental Management Plan [REP6-008].
  - b. General Arrangement Plans [APP-011].
  - c. Environmental Masterplan [REP6-006].
  - d. Engineering Sections (Part 3 Structures General Arrangements) [APP-019].
  - e. Landscape cross-sections [APP-138].
  - Black Cat design options [APP-247].
- 1.1.3 Interactions with other matters, such as the provision of routes for Walkers, Cyclists and Horse riders (WCH) and ecological mitigation are noted where relevant. However, the detail of such measures is provided principally in the First Iteration Environmental Management Plan [REP6-008] and on the Environmental Masterplan [REP6-006]. Table 5-1 sets out other aspects of detailed design not covered by this document, where they are secured and the role of third parties at detailed design stage.
- 1.1.4 The Applicant has considered comments that have been received during the Examination on this document in response to written questions and meetings outside of the Examination and where appropriate, has updated it accordingly.
- As well as setting out the design approach, vision and principles in Section 3, this document also provides details on the design of each principal structure. Reference should be made to **Appendix C**, which explains how each structure has been designed to address alignment and positioning, scale, height and massing, materials and finishes and landscape integration and sets out the principles by which the detailed design of the Scheme will be developed. Appendix C should be read in conjunction with the Engineering Sections (Part 3 Structures General Arrangements) [APP-019] which provide further detail on the structures, including cross sections, elevations and plans. Computer-generated illustrations of the three main junctions (Black Cat, Cambridge Road and Caxton Gibbet) are provided in **Appendix D** to further assist in understanding how would appear in their landscape setting. These illustrations present the key design features of the Scheme, but are not verifiable and should be read with the other visual material set out in the Application.

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1.1.6 The preliminary design is the result of a four year design process, which commenced in 2017. The design has been developed with the input of the contractor which will be responsible for the detailed design and construction of the Scheme. It is important therefore to note that the design of the Scheme is already well advanced, as can be seen in the Application documents listed above. This is because the principles set out in this document address the key design decisions that will be made for the Scheme. The Applicant expects limited further design progression within the parameters and principles embedded in the preliminary design and set out here and in the other Application documents. Sections 4 and 5 of this document explain where there is flexibility in the design and the scope of further engagement on the detailed design.

#### 1.2 Securing the Design Principles

- 1.2.1 The design principles in this document have been secured through Requirement 12 'Detailed Design' of the draft Development Consent Order (dDCO) [REP6-003]. This will ensure that the detailed design of the Scheme will accord with the design principles set out in this document. Requirement 12 sets out the following:
  - Detailed design 12.— (1) The detailed design for the authorised development must accord with:
  - (a) the preliminary scheme design shown on the works plans, the general arrangement plans and the engineering section drawings;
  - (b) the principles set out in the environmental masterplan; and
  - (c) the design principles set out in the scheme design approach and design principles,
  - unless otherwise agreed in writing by the Secretary of State following consultation with the relevant local authority on matters related to their functions, provided that the Secretary of State is satisfied that any amendments would not give rise to any materially new or materially different environmental effects in comparison with those reported in the environmental statement.
  - (2) Where amended details are approved by the Secretary of State under paragraph (1), those details are deemed to be substituted for the corresponding plans or sections and the undertaker must make those amended details available in electronic form for inspection by members of the public.
- 1.2.2 This document is a certified document as set out in Schedule 10 'Documents to be certified' of the dDCO [REP6-003].



# 2. Good design

#### 2.1 Policy context

- 2.1.1 This section of the document provides a detailed summary of how the design of the Scheme complies with the relevant policies on good design in the NPSNN.
- 2.1.2 The term "design" has broad meaning. It can be both the way in which something is planned and made, or the product of that process, such as documents showing how something is to be made and how it will work and look.
- 2.1.3 The NPSNN sets out the need for, and Government's policies to deliver, development of nationally significant infrastructure projects (NSIPs) on the national road and rail networks in England.
  - explains that applying "good design" to national network projects should "produce sustainable infrastructure sensitive to place, efficient in the use of natural resources and energy used in their construction, matched by an appearance that demonstrates good aesthetics as far as possible" (paragraph 4.29).
  - Paragraph 4.30 qualifies this by acknowledging "that given the nature of much national network infrastructure development... there may be a limit on the extent to which it can contribute to the enhancement of the quality of the area."
- 2.1.4 The National Planning Policy Framework (NPPF) was updated in July 2021. The overall strategic aims of the (NPPF) and the NPS are consistent, however, the two have differing but equally important roles to play. Both documents seek to achieve sustainable development and recognise that different approaches and measures will be necessary to achieve this. The NPPF makes clear that it is not intended to contain specific policies for NSIPs where quite particular considerations can apply, including in relation to good design.
- 2.1.5 Good design is described in paragraph 126 of the NPPF in the context of place making. It explains that "the creation of high quality, beautiful and sustainable buildings and places is fundamental to what the planning and development process should achieve. Good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities." It is important that this is read in the context of the NPSNN and in consideration of the role and intended functions of the Scheme.
- 2.1.6 Alongside the NPSNN and NPPF, reference has also been made to other guidance, including the Landscape Institute's Infrastructure Technical Guidance Note 04/20 [REF 2]. This explains that "the design of major infrastructure is inherently multi-disciplinary, requiring the involvement of specialists drawn from across a broad range of professions and stakeholders. Achieving good design therefore requires a collaborative approach, where all planning and design elements of the project are integrated. This requires a common vision and purpose and a culture of openness to new ideas and perspectives." These concepts have been applied to the design of the Scheme since the outset,



- through co-ordinated, close working between disciplines and engagement with stakeholders.
- 2.1.7 Consideration has been given to meeting the challenges of climate change within the design, in line with the requirements contained in the NPSNN [REF 1], and where relevant the Overarching National Policy Statement for Energy (EN-1) [REF-2], and the National Policy Statement for Gas Supply Infrastructure and Gas and Oil Pipelines (EN-4) [REF 3]. This has involved reviewing future UK climate predictions and taking account of the projected impacts of climate change when planning the location and design of the Scheme, including how it will be constructed, operated and maintained, to ensure it is resilient to future climatic conditions specific to the local area and the surrounding environs. A summary explaining how the Scheme is in compliance with the policy requirements contained within EN-1 and EN-4 is provided in Appendix B of the Case for the Scheme [APP-240].
- 2.1.8 The design of the Scheme has been developed to sufficient detail to support the Application, applying the principles of good design set out in the NPSNN. The Applicant acknowledges that the design process will continue post-consent and that these principles of good design will apply throughout.

#### Local policy and guidance

- 2.1.9 Relevant local design related policies and guidance are set out in Appendix 7.1 of the Environmental Statement [APP-179] and are listed in Appendix A2 of this document. The way that the design of the Scheme has been developed to respond to these policies and guidance is set out in various documents within the Application, including:
  - a. Section 7.8 of Chapter 7 of the Environmental Statement (Landscape and Visual Effects) [APP-076].
  - b. Appendix 7.3 of the Environmental Statement (Landscape Baseline and Assessment) [APP-181].
  - c. Annex L of the First Iteration Environmental Management Plan [REP6-008], including Appendix A: Landscape Character Areas design considerations.
- 2.1.10 These documents explain that the design has followed a landscape-led approach, as set out in the Landscape Institute's Infrastructure Technical Guidance Note 04/20 [REF 4]. The Applicant has studied these local policies and the published landscape character assessments in detail and carried out extensive fieldwork to understand and describe the character of the study area at the local level. This information, including for example the Landscape Character Areas and key issues identified in the Huntingdonshire Landscape and Townscape Assessment SPD [REF 5], has informed the baseline, including the definition of Local Landscape Character Areas (LLCA). This in turn has informed the design principles set out in Annex L of the First Iteration Environmental Management Plan [REP6-008] and in this document.



#### 2.2 Overarching design principles

2.2.1 This section explains how design policies and principles defined at the national level have been applied to the Scheme design.

# National Infrastructure Commission: Design Principles for National Infrastructure

- 2.2.2 The National Infrastructure Commission is an executive agency which provides the UK government with impartial, expert advice on major, long term infrastructure challenges. In February 2020 it published *Design Principles for National Infrastructure*, which are intended to guide the planning and delivery of major projects.
- 2.2.3 Organisations and sectors are encouraged to build upon this approach by developing their own design vision, ambition and plan that embraces all the principles—climate, people, places and value. For National Highways, this is addressed in their document, *The Road to Good Design*.

#### National Highways: The Road to Good Design

The Roads Investment Strategy 1 (RIS 1) includes the government's vision to "...see the Strategic Road Network working more harmoniously with its surroundings, impacting less on local communities and the environment" [REF 6].

- 2.2.4 National Highways is required as part of their operating licence to have due regard to the principles of good design. In 2018 it published 'The Road to Good Design', outlining its key design principles. The purpose of the document is to challenge thinking about the design and quality of the Strategic Road Network. It enshrines National Highway's vision, which is:
  - "to put people at the heart of our work by designing an inclusive, resilient and sustainable road network; appreciated for its usefulness but also its elegance, reflecting in its design the beauty of the natural, built and historic environment through which it passes, and enhancing it where possible."
- 2.2.5 The Road to Good Design sets out ten overarching design principles, which relate broadly to those set out by the National Infrastructure Commission.

#### Connecting people

- a. Makes roads safe and useful.
- b. Is inclusive.
- Makes roads understandable.

#### **Connecting places**

- a. Fits in context.
- b. Is restrained.
- c. Is environmentally sustainable.



#### **Connecting processes**

- a. Is thorough.
- b. Is innovative.
- c. Is collaborative.
- d. Is long-lasting.
- 2.2.6 These design principles are also set out in National Highway's Standard GG103: Introduction and general requirements for sustainable development and design, which forms part of the Design Manual for Roads and Bridges (DMRB). The Scheme specific design vision and principles are underpinned by these ten principles, which collectively have encouraged better design and helped provide a basis for the Scheme to be objectively reviewed at key stages of its development, including through the detailed design. **Appendix B** of this document explains how the design of the Scheme has been developed to respond to these overarching principles.



# 3. Design vision and principles for the Scheme

#### 3.1 Introduction

- 3.1.1 Paragraph 2.4 of DMRB standard LD 117: Landscape Design states that "a project's design strategy shall establish a landscape strategy (design vision) and/or a set of defined landscape objectives for the project early on in the development of motorway and all purpose trunk road projects as an essential part of the design process". The Design Vision for the Scheme is for the best possible integration with the surrounding landscape. This will be delivered through application of the design principles to:
  - a. Ensure a holistic approach to the design of the whole Scheme.
  - b. Guide the detailed design stages of the Scheme.
  - c. Provide an aspiration and driver for exemplary design from the appointed contractor.
  - d. Provide a point of reference for the design review process.
  - e. Demonstrate how the detailed design will continue to take account of the criteria for good design as set out in the National Policy Statement for National Networks (see paragraphs 4.28-4.35).
- 3.1.2 The design principles distil the overarching aims which have informed the development of the design to date and which will be applied through the detailed design. They have formed the commitments set out in the First Iteration Environmental Management Plan [REP6-008].
- 3.1.3 The design-development process is influenced by:
  - a. A recognition that good design is a process, which started at the point of Scheme inception and continues through the different stages of Scheme development, through to its eventual construction and operation.
  - b. Establishing a thorough understanding of the geographic, environmental, economic and social context of the area in which the Scheme would be developed, including any associated constraints.
  - c. Proactively designing-out potential environmental effects through avoidance and prevention, where possible, and reducing the need for environmental mitigation measures.
  - d. Designing in a manner that aims to make a difference to the experience of road users and the communities through which the Scheme would pass, including through the design of structures and consideration of visual appearance.
  - e. Delivering the goals of sustainable development throughout the Scheme's design lifecycle.



- f. Aiming to achieve an earthworks balance where possible, in order to minimise the need to import or export earthworks materials. Where this has not been possible, the design has sought to acquire suitable construction materials from borrow pits close to where this material is needed for construction of embankments, rather than from off-site sources. The borrow pits are located within the Order Limits.
- g. Minimising the need for roadside features, for example lighting, to reduce the potential for visual impacts whilst remaining consistent with safety requirements.
- h. Identifying construction methods and operations to ensure that construction can be undertaken in phases as safely as possible, whilst minimising potential disruption to residents, businesses, landowners and users of the public rights of way (PRoW) and road networks.
- i. Consideration of future maintenance operations and requirements to make the Scheme more understandable and safer for road users and operatives during these works, and to minimise disruption.

#### 3.2 Design standards, guidance and good practice

- 3.2.1 The design has been developed to comply with current standards and with reference to relevant guidance and good practice.
- 3.2.2 In relation to the engineering components of the Scheme, for example structures, infrastructure for walkers, cyclists and horse riders (WCH), and highways drainage, other prevailing DMRB standards and guidance have been applied during the design development process. These include, but are not limited to:
  - a. CD 109 Highway link design [REF 7].
  - b. CD 116 Geometric design of roundabouts [REF 8].
  - c. CD 122 Geometric design of grade separated junctions [REF 9].
  - d. CD 127 Cross-sections and headrooms [REF 10].
  - e. CD 143 Designing for walking, cycling and horse-riding [REF 11].
  - f. CD 350 The design of highways structures [REF 12].
  - g. CD 351 The design and appearance of highway structures [REF 13].
  - h. CD 529 Design of outfall and culvert details [REF 14].
  - i. CG 501 Design of highway drainage systems [REF 15].
  - TD 501 Road lighting design [REF 16].
- 3.2.3 Good design practice contained within the Manual for Streets [REF 17] and the aesthetic quality of the new roads have also been considered during the design development of the Scheme. For example, the Roxton Road Link has been designed with a reduced carriageway width (without hard strips) for speed control and to reflect the rural character of the area.



- 3.2.4 In relation to the environmental components of the Scheme, for example planting and biodiversity measures, the following DMRB standards have been applied when designing the Scheme:
  - a. GG 103 Introduction and general requirements for sustainable development and design [REF 18].
  - b. LD 117 Landscape design [REF 19].
  - c. LD 118 Biodiversity design [REF 20].
  - d. LD 119 Roadside environmental mitigation and enhancement [REF 21].
  - e. LA 113 Road drainage and the water environment [REF 22].

#### 3.3 Scheme design

#### **Design principles**

- 3.3.1 This section sets out the overarching scheme-specific design principles, which have been embedded in the preliminary design and which will inform the detailed design.
- 3.3.2 Reference should be made to **Appendix C**, which explains how these principles will be applied to each structure to address alignment and positioning, scale, height and massing, materials and finishes and landscape integration and where there is flexibility at the detailed design stage.
- 3.3.3 The scheme-specific design principles describe the common, general, overall goal or objective, pursuant to the Design Vision, but are not intended to prescribe the precise means of achieving it. They address, as appropriate, the scale, height, massing, alignment and materials of the Scheme and the design of landscaping (for example, screen planting) proposed. Together with the illustrative material in the Application, these design principles provide clarity on the visual appearance of the Scheme.
- 3.3.4 The following design principles will guide development of the detailed design by clearly articulating the parameters within which the detailed design will be developed and the Scheme delivered. They are structured as follows:
  - a. General design principles.
  - b. Engineering design principles.
  - c. Environmental design principles.

#### General design principles

- 3.3.5 General design principles specific to the Scheme are set out in section 1.8 of Annex L of the First Iteration Environmental Management Plan. They are summarised here and should be read alongside Appendix C of Annex L of the First Iteration Environmental Management Plan [REP6-008].
  - a. Integration with rural landscapes.
  - b. Crossing the grain/landform and alignment.



- c. Crossing valleys rural viaduct and valley.
- d. Retention of significant features.
- e. Junctions.
- f. Integration with urban fringe landscape.
- g. Temporary landscape.
- h. Integrated design.
- Bridges and structures.
- 3.3.6 These principles recognise that there is a logical order and hierarchy to the design process that has been applied in terms of avoiding or minimising the adverse impacts of the Scheme on the environment and maximising opportunities for integration:
  - a. **Need, alignment and positioning**. Minimising the number of structures is a general principle to reduce clutter and impacts on the landscape, carbon, etc. Structures, where relevant, will be multi-functional. For example, using a single structure to provide more than one function, such as the Hen Brook underpass, which will provide for the watercourse, public right of way and connects habitats across the route. Positioning and aligning structures, such as the bridleway bridge north of Wintringham to make use of existing vegetation and physical connections. Consideration is also given to route alignment and positioning to reinforce sense of place and contribute to a memorable journey, for example by allowing views out from the road of landmarks, such as the Church of St Pandionia and St John the Baptist at Eltisley.
  - b. **Scale, height and massing**. For example, reducing the height of the Black Cat junction by accommodating the A1 in a cutting below grade and the design of the footbridge east of St. Neots to minimise impacts on the skyline and create a welcoming approach to the crossing.
  - c. **Materials and finishes**. For example, using a simple palette of materials across all structures to reinforce sense of place and Scheme identity. It also considers the practicality, safety and operational efficiency of construction and the maintenance requirements of complex structures, in line with the NPSNN. A materials palette for the Scheme is included in **Appendix C**.
  - d. Landscaping. For example, integrating the elevated East Coast Mainline bridge into the landscape at a point of transition between the vale landscape to the west and the elevated landscape of Alington Hill to the east. The landscape design principles which will underpin the detailed design are set out in Annex L of the First Iteration Environmental Management Plan [REP6-008] with proposed planting and other environmental mitigation shown on the Environmental Masterplan [REP6-006].



- 3.3.7 Visualisations have been prepared to assist in understanding the composition and visual appearance of elements of the key structures of the Scheme. These are included in **Appendix D** of this document and are based on a 3-dimensional model of the preliminary design and the existing landscape. Reference should also be made to the verifiable photomontages included in **[APP-123]** to **[APP-137]** and the landscape cross-sections in **[APP-138]**.
- 3.3.8 The following sections summarise the Scheme specific design principles by discipline, which are guided by the general design principles referred to above.

#### **Engineering design principles**

3.3.9 The following principles will be applied to the detailed design and in particular to the design process regarding the matters covered by **Appendix C**.

#### Earthworks and drainage

- 3.3.10 Earthworks cuttings and embankments will be designed to minimise environmental impact, and to achieve the desired levels to connect into the existing road network. The scale, height and slopes of earthworks will vary to accommodate the profile of the new dual carriageway and in response to the topography of the local landscape. Where possible, the tops of cuttings will be rounded off to create a smooth earthworks profile to maximise integration. Examples of this approach include the land between the River Great Ouse and the realigned Barford Road and through Alington Hill.
- 3.3.11 Drainage and pollution control systems will be designed using the National Highways Water Risk Assessment Tool (HEWRAT) contained in LA 113 [REF 23]. Surface water drainage would comprise of a combination of measures including dry basins, swales, ditches, kerbs and gullies to capture, direct and attenuate flows to maintain the current rates of discharge into existing watercourses.

#### Structures

#### Preliminary design

- 3.3.12 The process for the preliminary design of the highway structures was multidisciplinary and included consideration of aspects that affect the aesthetic quality of the completed structure, its position in the landscape and its impact on social, cultural and heritage sensitivities within the community. These aspects include:
  - a. Proportion and integration of structure scale within the landscape.
  - b. Options for contrast/harmony with surrounding environment.
  - c. Proportions of spans/length and height.
  - d. Symmetry/rhythm/line/order of principal elements.
  - e. Materials and finishes.
  - f. Parapets and other elements that contribute to rhythm.
  - g. Lighting and signage.



- h. Managing the effects of water and weathering.
- i. Structure curtilage.
- j. Minimise embodied carbon.
- k. Viewpoints from and to the structure.
- I. Potential for developing a family of structures along the route, for example similar to other existing structures along the A421 corridor.
- 3.3.13 Structures include bridges and culverts in locations where the new dual carriageway would cross the River Great Ouse and other existing watercourses, the East Coast Mainline (ECML) railway and the existing road network.
- 3.3.14 Early contractor involvement (ECI) for buildability advice was key to selecting the forms of structure and materials for some of the bridges that were regarded as the safest and the quickest to build, thereby minimising disruption to the travelling public during construction of the Scheme.
- 3.3.15 Local authorities and other key stakeholders, such as Network Rail, were consulted to get their feedback, so that the design proposals met their particular requirements where practicable. The bridge design was multi-disciplinary and iterative. It was co-ordinated with input from other design disciplines during the course of the development of the Scheme design and review process.

#### Detailed design

- 3.3.16 The design of structures will be informed by their location and the Environmental Impact Assessment to avoid or minimise impacts on the environment. For example:
  - The overall height of the Black Cat junction and structures have been designed to minimise the visual effects on nearby communities of Roxton, Chawston and Wyboston.
  - b. The B1046 Potton Road bridge and footbridge are located where the main carriageway is in cutting, which reduces the overall height of these new structures above existing ground level to minimise the visual impact of structures.
- 3.3.17 Structures will be designed as a family, with common design details, materials and structures. This approach has been taken to reinforce sense of place, create a memorable journey and maximise efficiency and buildability, in line with the NPSNN.



- 3.3.18 It is important to note that there is flexibility in this approach. As set out in **Appendix C**, each principal structure will be designed to respond its context as far as practicable, as part of the iterative assessment and design process. The design applies a hierarchical approach as set out in Appendix C. The structures design is also influenced by other existing local features and characteristics, for example existing utilities and other infrastructure, topography and ground conditions. Proportions and structural form are among the visual characteristics of good bridge design as well as sensitivity to its context and its environmental and social impact.
- 3.3.19 The design of the structures will promote durability and sustainability whilst reducing the need and frequency for maintenance in order to minimise whole life costs, in line with the NPS NN.
- 3.3.20 Structures will be designed in accordance with DMRB standards and in line with current best practice. Design principles which will guide the detailed design of specific structures are set out in **Appendix C** of this document.
- 3.3.21 Materials and finishes will be the last step in this process, after consideration of need alignment and positioning and scale, height and massing. Materials need to be safe, durable and resilient with regards to the future operation and maintenance of structures, for example not preventing future inspection of structural reinforcement.
- 3.3.22 The pallete of materials that will be applied during detailed design is small, with structural elements being principally concrete, weathering steel and stone faced soil reinforced wing walls. The application of these materials and finishes will vary according to structural requirements and context.
- 3.3.23 Consideration will be given to materials and finishes that respond to individual context and local characteristics where possible and within the context of infrastructure design and functional requirements. For example, soil reinforced structures will incorporate blockwork in buff tones to wing walls, taking reference from local vernacular building materials. Further information on this is set out **Appendix C**.

Gantries and signage

Preliminary design

3.3.24 The form and visual appearance of gantries, lighting and signage proposed within the Scheme is largely defined by function using commercially available products that comply with appropriate standards. The design to date has firstly focused on minimising the need for these structures, in line with the hierarchical process set out above.



3.3.25 In the case of gantries, four are proposed on the approaches to the Black Cat junction. Three of these would be located on the existing A421 and A1. The fourth gantry would be located east of the East Coast Mainline bridge adjacent to the new route. It is necessary for these structures to be placed in positions where they are clearly visible to the road user in compliance with relevant technical standards. They will be positioned as far as possible to minimise additional visual impacts by siting them close to existing infrastructure such as overbridges and vegetation.

#### Detailed design

- 3.3.26 In relation to signage, the size and position is largely defined by standards. The detailed design will:
  - c. Give consideration to the size of signs at key locations and the visual impact.
  - d. Will be coordinated with the landscaping/planting design to ensure the required clear visibility distance is achieved and maintained for every sign.
  - e. Will be developed to reduce confusing and unnecessary sign clutter.

#### Lighting

#### Preliminary design

3.3.27 The first design principle for lighting of the Scheme has been determined on the basis of increasing safety for all road users. Lighting of new and improved sections of highway within the Scheme will be confined to locations where road safety is a priority, in order to minimise the potential for light spill in night-time views across the landscape.

#### Detailed design

- 3.3.28 The detailed lighting design will seek to minimise the potential for adverse effects on the following:
  - f. Nocturnal species (for example bats).
  - g. The existing landscape and night-time views of residential receptors.
  - h. The setting of features associated with the historic environment (for example listed buildings).
- 3.3.29 The design of lighting columns and luminaires will be addressed at the detailed design stage, within these parameters.
- 3.3.30 Compatibility between uses of underpasses will be achieved by lighting the structures during the day, when they are most likely to be used by WCH. Lighting will be directional to the path, not the whole underpass, to account for fauna using the underpass during the day, e.g. amphibians on the banks of a watercourse. These structures are located at a significant distance from centres of population and connected by public rights of way which are not lit at night. It is therefore assumed that people using these public rights of way and structures at night would use a torch to illuminate their path.



#### Active travel provision

- 3.3.31 The key design principles for active travel on the Scheme are as follows:
  - a. Improving safety for users, for example, through provision of segregated footways, cycleways and relocating the combined access between School Lane and The Lane away from the Black Cat grade separated junction, also connecting to National Cycle Network Route 12.
  - b. Enabling more sustainable travel choices.
  - c. Maintaining existing connectivity between PRoW, local roads and communities with facilities comprising new bridges; underpasses; footpath and bridleway diversions; crossings; and new provisions for pedestrians and cyclists at junctions.
  - d. Maintaining and, where possible, enhancing accessibility.

#### **Environmental design principles**

3.3.32 The following principles will be applied through the detailed design of the Scheme to mitigate its likely environmental effects and maximise opportunities for integration.

#### Air quality

- 3.3.33 Route selection was informed by the need to consider the proximity of sensitive receptors (such as residential properties and ecologically designated sites) to the alignment of the new dual carriageway, given that this could potentially change traffic flows and associated vehicle emissions into areas where local air quality is already good (and therefore reduce this), or where air quality is already a problem (and therefore exacerbate this).
- 3.3.34 The following design principles will be applied to the Scheme for the purpose of minimising effects on air quality:
  - Maintaining or increasing the distances between properties and traffic, where possible, thus reducing the risks of air quality impacts.
  - b. Maintaining traffic flows on the A1 and A421 through Black Cat Junction and the surrounding road network.
  - c. Removing traffic from the existing A428 onto the new dual carriageway.

#### Cultural heritage

3.3.35 Due to the type, location, significance, value and number of known and potential cultural heritage assets in the area of the Scheme, avoidance of impacts on buried archaeology, designated sites and historic buildings was a key consideration in the design development and optioneering processes.



- 3.3.36 Based on the review of the geophysical surveys and archaeological evaluation undertaken as part of the cultural heritage assessment, the following design principles will be applied to avoid potential impacts on buried archaeology and preserve features of potential interest:
  - a. Minimising the extent of land required to divert existing utilities infrastructure.
  - b. Positioning of borrow pits and construction compounds, including their layouts and extents.
  - c. Fencing off areas within the construction compounds and borrow pits to protect known archaeology/sites.
- 3.3.37 The following design principles will be applied to minimise effects on cultural heritage:
  - a. Limiting landtake to minimise disturbance to buried archaeology.
  - b. Confining road lighting to new and improved sections of road where road safety is a priority, to reduce the potential for light spill to intrude into the setting of heritage assets.
  - c. Planting to visually screen elements of the Scheme and reduce adverse effects on the setting of heritage assets.
- 3.3.38 In developing design options for the Black Cat junction, the Applicant identified a potential option (Option C+) that would enable Brook Cottages a Grade II listed building to be retained. Following review of Option C+, the Applicant concluded that this design could not be taken forward as it did not present a safe design solution for the junction, nor would it meet the technical requirements or the need or objectives of the Scheme. Further information on this option, and the reasons for its discounting, are summarised in the Black Cat Junction Design Options [APP-247] report.

#### 3.3.39 In addition:

- a. A commitment has been made to explore potential relocation options for Brook Cottages, subject to a building survey confirming viability to relocate the historic fabric to an alternative site (with a willing receptor host, i.e. a museum).
- b. Three Grade II listed milestone and mileposts affected by the Scheme will be removed, stored and reinstated as close as possible to their original location post-construction, in order to preserve their historic interest and the accuracy of the information presented on them.
- c. Tempsford Bridge, part of the A1 crossing the River Great Ouse south of the Black Cat junction is a scheduled monument. The design of the A1 realignment and Black Cat Junction have been developed to tie into the north of this bridge to avoid impacts on the structure.



#### Landscape, views and visual appearance

- 3.3.40 The preliminary design of the Scheme has been developed, as far as possible, to avoid adverse effects on the local landscape and existing views through option identification, appraisal, selection and refinement, as the area contains a number of local landscape character areas and visual receptors that could experience temporary and permanent changes as a result of the Scheme.
- 3.3.41 Modifications made to the design of the Scheme to avoid effects include:
  - a. Limiting the extent of temporary and permanent landtake within the Order Limits, where possible, to retain established vegetation and features that contribute to landscape character and visual amenity.
  - b. Modifying the horizontal alignment of the new dual carriageway to avoid impacts on valued landscape features, for example a veteran Elm tree located to the north of Hen Brook and Croxton Park Registered Park and Garden (RPG).
- 3.3.42 The following design principles have been applied to minimise effects on landscape character and visual amenity and enhance visual appearance:
  - a. Optimising the horizontal and vertical alignment of the new dual carriageway in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape.
  - b. Reducing the levels of the three-tier Black Cat junction, thereby reducing its visual impacts.
  - c. Positioning sections of the new dual carriageway in cuttings and between blocks of existing vegetation to visually contain much of the road infrastructure and traffic movements from existing views by receptors in close range and more distant views.
  - d. Designing earthwork slopes to gradients that soften their appearance and achieve good integration with the rural landscape.
  - e. Confining lighting on new and improved sections of road within the Scheme to locations where road safety is a priority, to minimise the potential for light spill in night-time views.
  - f. Designing permanent structures, such as footbridges, in a way that minimises their visual impact.
  - g. Optimising zones within construction compounds to minimise their temporary impact on the landscape and views, including at night.
  - h. Returning and reinstating land used temporarily to its former condition and profiles, where appropriate.



- 3.3.43 The landscape design has been developed collaboratively to achieve a holistic design solution that not only addresses landscape and visual effects, but also provides mitigation and enhancement opportunities for the topics of Biodiversity and Road Drainage and the Water Environment. The Scheme includes a comprehensive landscape strategy (see Annex L of the First Iteration Environmental Management Plan [APP-234]), the overall objective of which is to integrate the Scheme into its landscape setting and eliminate or minimise adverse landscape and visual effects as far as practicable.
- 3.3.44 The design detailed design will:
  - a. Integrate the Scheme into the existing landscape pattern as far as possible by retaining and following existing features, including vegetation, where practicable.
  - b. Replace existing vegetation removed during construction of the Scheme through the introduction of areas of new planting.
  - c. Filter and screen more prominent components of the Scheme in views from visual receptors.
  - d. Provide visual interest to people travelling along the Scheme and the existing network of local roads and PRoW.
  - e. Apply Green Infrastructure principles to reinforce existing networks and increase resilience to climate change.

#### **Biodiversity**

- 3.3.45 The preliminary design of the Scheme has been developed to avoid and reduce impacts and effects on biodiversity features through the development of the preliminary design. Biodiversity *enhancement* opportunities have also been identified through the design-development process. A number of features were avoided through changes to the design of the Scheme, as follows:
  - Moving the carriageway north away from Croxton Park to avoid a County Wildlife Site.
  - b. Avoiding direct impacts on a number of woodlands (for example Pillar Plantation).
  - c. Realigning the carriageway to avoid damaging a veteran elm tree.
  - d. Measures to avoid three badger setts and four field ponds.
  - e. Incorporation of two waterbodies with Great Crested Newts into the drainage strategy to sustain them as waterbodies.
- 3.3.46 As construction of the Scheme has the potential to impact on protected species (such as breeding and wintering birds, great crested newts, bats and badgers and upon a range of designated and non-designated sites), the following principles will be applied to the detailed design:
  - a. The use of planting along the carriageway to minimise the risk of mortality to Barn Owl from traffic collisions.



- b. The creation of grassland habitats on earthwork slopes and within severed or redundant land parcels, to mitigate for the loss of habitat to the Scheme.
- c. Mitigating effects on existing ecological networks and habitats through the planting of hedgerows, trees and scrub, woodland and grassland, and creation of ponds and wetland at locations across the Scheme.
- d. Restoration of lengths of watercourses.
- e. The use of planting along the carriageway to minimise the risk of mortality to Barn Owl from traffic collisions.
- f. Treatment measures to mitigate pollution and assist in mitigating any effects on aquatic and riparian species and habitats, including the River Great Ouse and its tributaries (brooks).
- g. Mammal underpasses (and associated guide fencing) installed to facilitate crossing of the road by bats, other mammals and other animals, to mitigate the risks of collisions with vehicles and the risks to both animals and drivers/vehicles.
- h. Bat boxes sited on retained trees to provide alternative roosting opportunities for the local bat population.
- 3.3.47 Collectively these measures will provide replacement habitats, re-establish and create habitat corridors, and improve connectivity.

#### Geology and soils

- 3.3.48 As the need to protect agricultural soils was identified during the development of the preliminary design, efforts were made during the selection and refinement of options to avoid, where possible, routeing the new dual carriageway through areas known to contain high grade (best and most versatile) soils.
- 3.3.49 Other factors evaluated during the design development phase included the consideration of potential slope erosion, avoidance of contaminated land, and the potential for groundwater interception.
- 3.3.50 The following design-based measures will be applied to the detailed design of the Scheme:
  - a. The horizontal alignment of the new dual carriageway will minimise the potential for interaction with known contaminated land, to reduce the likelihood of disturbance.
  - b. The extent of land required to construct, operate and maintain the Scheme will be minimised to reduce the loss of high-grade soils.
  - c. The susceptibility of cut/embankment slopes to erosion will be minimised by incorporating appropriate drainage and by grading slopes to a maximum 1 in 3 gradient.
  - d. Pile foundations and other structures requiring deep excavation such as cuttings and borrow pits will be designed to avoid the interception of potentially pressurised groundwater.



#### Construction, operation and maintenance

- 3.3.51 The Scheme is planned to be constructed from December 2022, with works likely to be undertaken in phases to reduce disruption to road users and local communities. Three main construction compounds would be established to provide equipment and materials storage, welfare facilities and parking for staff, with additional satellite compounds formed at locations across the Scheme
- 3.3.52 Construction and restoration works would be carried out in line with the measures and techniques presented within the First Iteration Environmental Management Plan [REP6-008]. Unless otherwise agreed with the landowner and any other relevant stakeholder, areas of land used temporarily during construction would be restored to their required condition and use, upon completion of the works.
- 3.3.53 Following completion of all construction works, the Scheme is planned to be open to traffic in March 2026.
- 3.3.54 The Scheme has been designed in a way that minimises the frequency of future maintenance events through the use of low maintenance equipment and features that would reduce the number of repairs required. Periodic maintenance operations would be carried out on highway verge equipment, structures, and on landscaping, drainage and carriageway features.



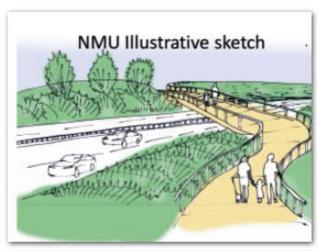
# 4. Engagement on the preliminary design

#### 4.1 Introduction

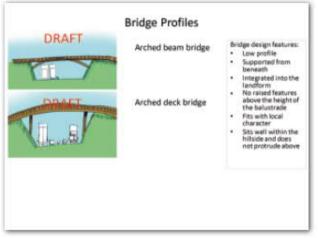
- 4.1.1 As outlined below, various design team meetings and workshops have been held during development of the preliminary design, the outcomes of which have been integral to the design-development process. Engagement with local authorities since 2018 has informed the Scheme design principles. This includes the general principles set out in the First Iteration Environmental Management Plan [TR010044/APP/6.8v3], which were presented to local planning authorities in 2018 and again in 2019 and were informed by a review of published Landscape Character Areas, as requested by the Cambridgeshire authorities at that time. This includes the concept of multi-functionality, which underpins the design vision.
- 4.1.2 Where further comments have been made on design matters during the Examination, those comments have been taken into account in making updates to the Scheme Design Approach and Design Principles document, for example in relation to the materials and finishes of structures.
- 4.1.3 Key engagement has involved participation at, and discussions with, the following:
  - a. A 'Road to Good Design' workshop, held on 27 June 2018 and facilitated by National Highways.
  - b. Presentations by the Applicant's landscape architects to the engineering teams on Landscape Design in July 2018 and design materials and finishes in January 2019 (see images below).
  - c. Consultation with National Highways' Safety, Engineering and Standards teams (SES) in relation to environmental assessment and design, road geometry, structures, geotechnical factors and departures from standards.
  - d. Presentations on the Preliminary Design made to the National Highways' Operations Technical Leadership Group and the Safety Control Review Group to demonstrate an efficient, safe design that meets the requirements of the appropriate standards and aligns and contributes to best practice and to agree matters to be addressed as part of the detailed design phase. The Preliminary Design has received endorsement that the Scheme can be safely constructed, operated, and maintained.
  - e. Departments including the Lands and Property team, Orders team and Statutory Process team on matters relating to the acquisition of land required for the Scheme.
  - f. Buildability partners.











- 4.1.4 Engagement at Technical Working Groups with the host authorities, statutory bodies and non-statutory bodies has also influenced the design development process, and the form and extent of the measures embedded into the Scheme to mitigate its environmental and socio-economic effects.
- 4.1.5 The public were also consulted on the preliminary design. This included the Statutory Consultation carried out in the summer of 2019. Table 5-16 of the Consultation Report [APP-033] sets out the changes that were made to the Scheme as a result of statutory consultation and ongoing engagement. Changes included the addition of bunds to reduce noise effects and enhance landscape integration, improvements to facilities for walkers, cyclists and horse-riders and reducing land take. The design was further review and updated following the Supplementary Consultation carried out in the summer of 2020. Table 8-15 of the Consultation Report [APP-033] sets out the changes that were made to the Scheme as a result of supplementary consultation and ongoing engagement. This included changes to field accesses, changes to the boundary of a borrow pit and changes in rights.



## Development of the detailed design

#### 5.1 Introduction

- 5.1.1 The level of design development and consultation undertaken during preliminary design is advanced, such that minimal further design development is anticipated. Combined with the nature of the Scheme, this means that the type of changes anticipated during detailed design will be limited to design development for the purpose of engineering efficiency and generation of information for construction. Therefore, the Scheme Design Approach and Design Principles document is a complete document which will not be updated post consent.
- 5.1.2 The detailed design for structures will be developed in line with the Design Vision and design principles set out above and in **Appendix C.**
- 5.1.3 Detailed design progress will be communicated to key stakeholders through regular meetings to keep them informed and ensure they understand how the design is developing against the principles set out in this document. This will also provide an opportunity to raise questions around key topics or areas of interest. The detailed design will also be presented through Public Information Exhibitions to provide visibility to the solution being delivered.
- 5.1.4 For other aspects of detailed design not covered by this document, **Table 5-1** sets out where they are secured and the role of third parties at detailed design stage.

Table 5-1 – Consultation role of third parties on other aspects of the detailed design of the Scheme

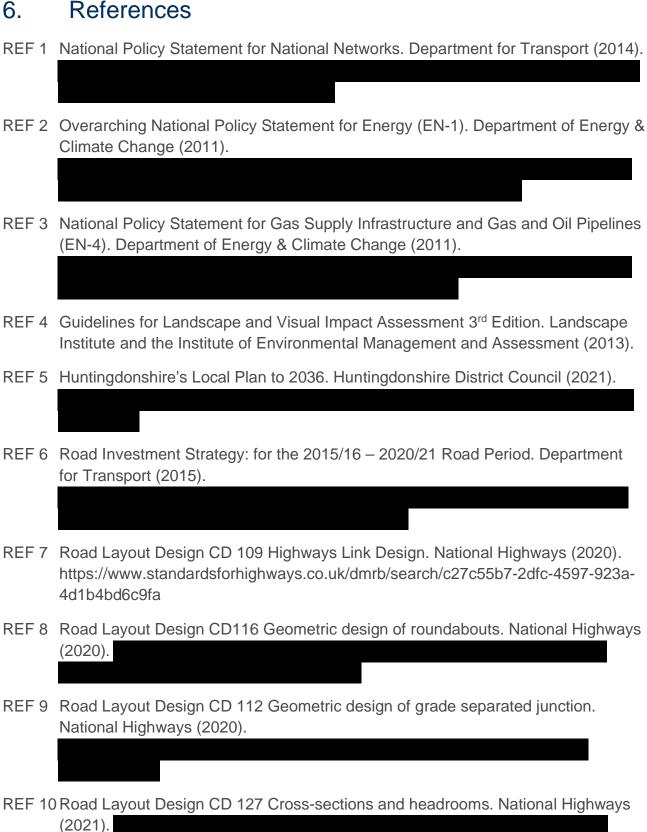
<b>Element of Detailed Design</b>	Where Secured	Role of third parties	
Second Iteration Environmental Management Plan	Requirement 3 of the dDCO	Relevant planning authority     Environment Agency	
		Relevant local highway authority	
Third Iteration Environmental Management Plan	Requirement 4 of the dDCO	Consultation role:              Relevant planning authority              Relevant local highway authority	
Landscaping	Requirement 6 of the dDCO	Consultation role:  • Relevant planning authority	



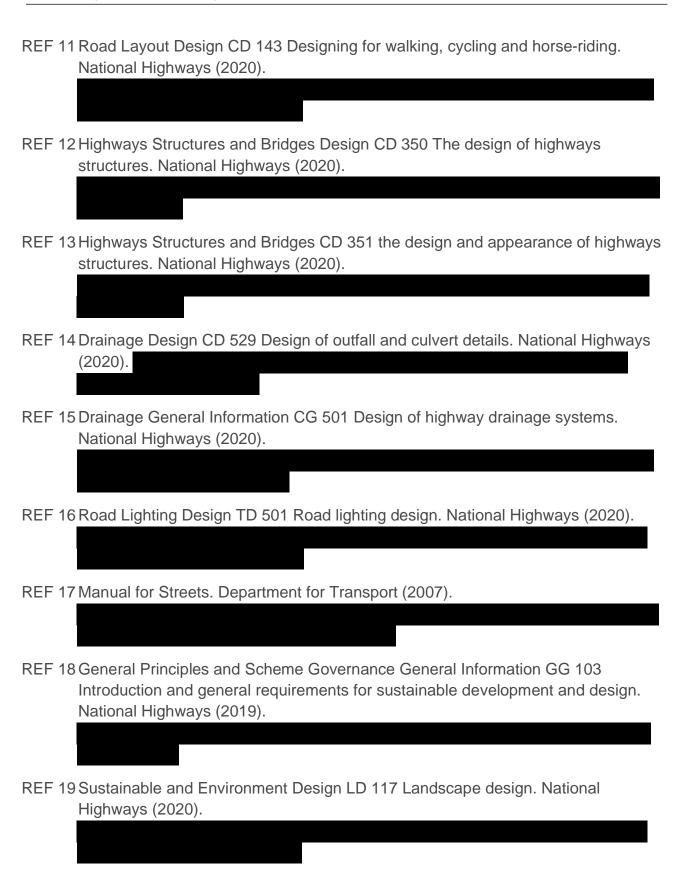
<b>Element of Detailed Design</b>	Where Secured	Role of third parties	
		Relevant local highway authority	
Contaminated Land and	Requirement 8 of the dDCO	Consultation role:	
Groundwater		<ul> <li>Relevant planning authority</li> </ul>	
		Environment Agency	
Archaeology	Requirement 9 of the dDCO	Approval role:	
Preparation of Site Specific Written Schemes of Investigation		<ul> <li>Relevant planning authority</li> </ul>	
Traffic management	Requirement 11 of the dDCO	Consultation role:	
		Relevant local highway authority	
Surface and foul water	Requirement 13 of the dDCO	Consultation role:	
drainage		Relevant local authority	
Flood compensatory storage	Requirement 14 of the dDCO	Consultation role:	
		<ul> <li>Relevant planning authority</li> </ul>	
		Environment Agency	
Highway lighting	Requirement 17 of the dDCO	Consultation role:	
		<ul> <li>Relevant local highway authority</li> </ul>	
Noise Mitigation	Requirement 18 of the dDCO	Consultation role:	
		<ul> <li>Relevant planning authority</li> </ul>	
Flood risk assessment	Requirement 21 of the dDCO	Consultation role:	
		Environment Agency	



#### References 6.













# Appendix A1: Compliance with NPSNN in Relation to Matters of "Good Design"

National Policy Statement – National Networks	Scheme Accordance		
Paragraph 4.28	The Scheme has been the subject of an iterative design process, informed by analysis of landscape		
Applicants should include design as an integral consideration from the outset of a proposal.	and visual constraints, iterative impact assessments and mitigation proposals, and taking account of stakeholder input. Design, mitigation and enhancement measures incorporated into the Scheme design and planned construction are described in detail in Chapter 2, The Scheme [APP-071] and Section 7.8 in Chapter 7, Landscape and Visual Effects [APP-076] of the Environmental Statement		
Paragraph 4.29	(ES). The Environmental Masterplan which is included in the application as Figure 2.4 [APP-091] of		
Visual appearance should be a key factor in considering the design of new infrastructure, as well as functionality, fitness for purpose, sustainability and cost. Applying "good design" to national network projects should therefore produce sustainable infrastructure sensitive to place, efficient in the use of	the ES shows how the commitments to Scheme design are being implemented to minimise environmental impacts.		
	The above documents demonstrate that the Scheme has been designed, as far as possible, to avoid and minimise impacts and effects on landscape character and visual receptors. This includes landform modelling such as cuttings and planting of woodland, trees and shrubs along the route corridor to filter views and integrate the Scheme with the landscape. In particular, measures that have been integrated into the Scheme to minimise effects on landscape character and visual amenity include the features listed below.		
natural resources and energy used in their construction, matched by an appearance that demonstrates good	<ol> <li>Optimising the horizontal and vertical alignment of the new dual carriageway in a way that seeks to minimise impacts associated with crossing valleys and landforms within the landscape.</li> </ol>		
aesthetics as far as possible.	<ol><li>The positioning of sections of the new dual carriageway in earthwork cuttings to visually contain much of the carriageway and its associated infrastructure and traffic movements from existing views available from receptors in close range and more distant views.</li></ol>		
	<ol> <li>Designing earthwork slopes to gradients that soften their appearance and achieve good integration with the rural landscape.</li> </ol>		
	4. Confining lighting on new and improved sections of road within the Scheme to locations where road safety is a priority, to minimise the potential for light spill in night-time views.		



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	<ol><li>Optimising the proposed internal layouts of construction compounds to minimise their temporary impact in the landscape and in available views.</li></ol>
	6. The designing of permanent structures, such as footbridges, in a way that minimises their visual impact in the landscape.
	In addition, the height of the proposed three-tier Black Cat junction has been minimised in the design process by lowering the level of the A1, which will form the bottom tier of the junction, to 12.5m below existing ground level.
	Chapter 2, The Scheme of the ES [APP-071] explains that the Scheme has been designed in accordance with the prevailing standards and good design practice as set out in Design Manual for Roads and Bridges (DMRB). Compliance with the relevant standards will ensure that the Scheme is fit for purpose and is functional. In addition to this, the Scheme has been developed so that it complies with National Highways safety governance procedures in order to ensure operational risks were identified and mitigated
	In addition, Chapter 2, The Scheme [APP-071] of the Environmental Statement also explains that design-development of the Scheme and approach to Scheme construction has been informed by the ten principles for good road design as set out in National Highways' guide, The Road to Good Design. For instance, the Scheme aims to achieve an earthworks balance where possible, in order to minimise importing or exporting earthworks materials. Where this has not been possible, the design has sought to acquire construction materials from identified borrow pits adjacent to the Scheme rather than offsite sources. Consideration has also been given to the construction methods and operations of the Scheme to ensure that construction can be undertaken in phases as safely as possible, whilst recognising potential disruption to residents, businesses, landowners and users of PRoW and road networks. Further information on the principles through which the Scheme has been developed are set out in Chapter 2, The Scheme [APP-071] of the Environmental Statement.
	The approach described above which demonstrates how design has been an integral consideration in development of the Scheme was put in place from the outset of the proposal. The design process included various options for the Scheme which were considered and assessed against certain criteria to ensure the most sustainable outcome. These criteria included the engineering impact,



National Policy Statement – National Networks	Scheme Accordance		
	environmental impact, buildability impact and traffic impact. Chapter 3, Assessment of Alternatives [APP-072] of the Environmental Statement describes the design- based alternatives considered as part of the design-development process, including considerations relating to the visual/aesthetic appearance of the Scheme in views, and its potential noise impacts at noise sensitive locations. The process resulted in some impacts being avoided or reduced through the application of good design principles.		
Paragraph 4.30	This point is recognised in paragraph 4.1.3 of the main report (above).		
It is acknowledged however, that given the nature of much national network infrastructure development, particularly SRFIs, there may be a limit on the extent to which it can contribute to the enhancement of the quality of the area.			
Paragraph 4.31 A good design should meet the principal	The Environmental Statement Chapter 2, The Scheme [APP-071] of the Environmental Statement explains that the identified key problems associated with the existing A428 include:		
objectives of the scheme by eliminating or substantially mitigating the identified	<ul> <li>There is a lack of viable alternative east-west routes between Cambridge and other economic centres such as Milton Keynes, Northampton and Bedford.</li> </ul>		
problems by improving operational conditions and simultaneously minimising	b. There is poor non-motorised user provision along the corridor.		
adverse impacts. It should also mitigate	c. A number of junctions along the corridor operate close to, or at capacity.		
any existing adverse impacts wherever possible, for example, in relation to	d. Peak hour speeds along the corridor are significantly slower than the rest of the day.		
safety or the environment. A good design will also be one that sustains the	e. Speeds on the single carriageway sections of the corridor are significantly lower than those that are dualled.		
improvements to operational efficiency for as many years as is practicable,	f. There is a high degree of journey time variability along the corridor, making it difficult for users to plan their journey with confidence.		



National Policy Statement – National Networks	Scheme Accordance
taking into account capital cost,	g. Safety and maintenance issues along the corridor.
economics and environmental impacts.	h. There is low resilience against accidents and incidents.
	i. There is a lack of driver information along the corridor.
	<ul> <li>j. 'Rat-running' on local roads through villages (resulting from drivers seeking alternative routes to avoid the existing A428).</li> </ul>
	k. The above problems constrain economic growth along the corridor.
	Chapter 2, The Scheme [APP-071] of the Environmental Statement, paragraph 2.2.1 explains that the purpose of the Scheme is to address the problems of congestion, poor journey time reliability and poor resilience against incidents between the Black Cat and Caxton Gibbet roundabouts.
	The Scheme has been designed in order to minimise environmental effects, through embedding mitigation measures that have influenced and/or been incorporated into, the preliminary design for the purpose for avoiding, preventing, and reducing the environmental effects. Table 2-1 in Chapter 2, The Scheme [APP-071] of the Environmental Statement provides details of the embedded mitigation. In addition, a full schedule of mitigation is provided [APP-235]. This includes measures included in relation to both safety and the environment.
	In terms of the Scheme sustaining operational efficiency for many years it should be noted that the Scheme has been designed to be resilient to climate change taking into account future climate change scenarios with consideration for flood risk, drainage design and use of materials for construction. As set out in Chapter 2, The Scheme [APP-071], future maintenance would be undertaken on a routine basis and following any major incidents or extreme weather events. Periodic maintenance operations, similar to those being undertaken elsewhere on the strategic and local road networks, would also be carried out.
	The Scheme and its elements have been designed to ensure minimal future maintenance requirements. This will be achieved through the use of low maintenance equipment and features that would reduce the number of repairs required.



National Policy Statement – National Networks	Scheme Accordance		
	accordance with and features that facilitate access such, no significa Scheme being of Repair activities	ctures within the Scheme have been designed to ac relevant DMRB design standards. By incorporating reduce the number of repairs required, and the co- for routine inspections, the frequency of future inter- ant maintenance activities are likely to be required was perational. would be required as part of any unplanned, emerg- bllowing road traffic incidents.	low maintenance equipment location of equipment to ventions has been reduced. As within the first five years of the
Paragraph 4.32 Scheme design will be a material consideration in decision making. The Secretary of State needs to be satisfied	Road to Good Dodurable, adaptab	endix B of this document sets out the Scheme respesign and the ways in which the Scheme is sustainable and resilient. See the table below for relevant print to these factors and see Appendix B for further in	able, aesthetically sensitive, nciples from the Road to Good
that national networks infrastructure projects are sustainable and as	Factor	Road to Good Design Principle	
aesthetically sensitive, durable, adaptable and resilient as they can	Sustainable	5. Good road design is restrained	
reasonably be (having regard to regulatory and other constraints and		6. Good road design is environmentally sustainable	
including accounting for natural hazards such as flooding).		9. Good road design is collaborative	
	Aesthetically	4. good road design fits in context	
	sensitive	5. good road design is restrained	
	Durable	7. Good road design is thorough	
		10. Good road design is long lasting	
	Adaptable	8. Good road design is innovative	

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	Resilient	Good road design makes roads safe and useful	
		2. Good road design is inclusive	
		3.Good road design makes roads understandable	
	In relation to natural hazards such as flooding, a Flood Risk Assessment (FRA) has been carried out in respect of the Scheme and is included as Appendix 13.4 [APP-220] of the Environmental Statement. The methodology and findings of the FRA are also presented in Chapter 13, Road Drainage and the Water Environment [APP-082] of the Environmental Statement. The FRA identifies and assesses the risks from all forms of flooding to and from the Scheme and demonstrates how these will be managed, taking account of climate change. The FRA concludes that that there is no detrimental impact on flooding to or from the Scheme.		
	Exception Tes most appropria the existing Bla points that wou water courses. watercourses a	s considered by the Applicant to be a necessary devel to The Scheme underwent a detailed optioneering pro- ate option. The Scheme is required to provide a dual of ack Cat and Caxton Gibbet roundabouts. There is no puld avoid the need to cross the River Great Ouse, its a flood modelling and flood risk assessments have be affected to demonstrate the potential impacts of the Schitgation measures to ensure that flood risk to people a	cess in order to identify the carriageway road link between potential route between these associated floodplain and other en undertaken for each of the cheme and identify and design
		cheme cross Flood Zones 2 and 3, including where it ox, although the majority of the Scheme is within Flood	
	area with lowe therefore subjects is not increase	Il Test has been applied to the Scheme. The developm st probability of flooding and is classed as 'Critical Infr ect to the Exception Test. The Scheme ensures that flo d. Flood risk mitigation measures have been develope in Chapter 13, Road Drainage and the Water Environ	rastructure'. The Scheme is cood risk to people and property ed as part of the EIA and are



National Policy Statement – National Networks	Scheme Accord	eme Accordance		
	Environmental Statement, the Schedule of Mitigation [APP-235], and in the FRA included within Appendix 13.4 [APP-220] of the Environmental Statement.			
	Drainage features incorporated into the design of the Scheme include ponds, reedbeds and swales.			
	The Drainage Strategy Report provided in Appendix 13.3 [APP-219] of the Environmental Statement identifies that the drainage has been designed according to national SuDS best practice. These include the principles of DEFRA (2015) Sustainable Drainage Systems, Non-statutory technical standards for SuDS and the DMRB. The Environmental Masterplan which is included in the application as Figure 2.4 [APP-091] of the Environmental Statement shows attenuation basins that will also form marsh and wet grassland, contributing to wetland enhancement, as reported in Section 8.8 of Chapter 8, Biodiversity [APP-077] of the Environmental Statement.			
Paragraph 4.33  The applicant should therefore take into account, as far as possible, both functionality (including fitness for purpose and sustainability) and aesthetics (including the scheme's contribution to the quality of the area in which it would be located). Applicants wil	documents settin Design Standard fit for purpose. The table in App Road to Good De quality of the are Good Design in r	ements of the Scheme, as a highways infrastructure of out parameters for new road design, such as DM is for infrastructure. Compliance with these requirements and the ways in which the Scheme is sustained in which it is located. See the table below for relevated in the set of the second in the set of the second in the seco	RB and supporting Highway nents will ensure the Scheme is conse to the principles in the able and contributes to the vant principles from the Road to	
want to consider the role of technology in delivering new national networks	Factor	Road to Good Design Principle		
projects. The use of professional, independent advice on the design aspects of a proposal should be considered, to ensure good design principles are embedded into infrastructure proposals.	Sustainable	<ul><li>5. Good road design is restrained</li><li>6. Good road design is environmentally sustainable</li><li>9. Good road design is collaborative</li></ul>		



National Policy Statement – National Networks	Scheme Accordance		
	Aesthetically sensitive	<ul><li>4. Good road design fits in context</li><li>5. Good road design is restrained</li></ul>	
	The Scheme proposals include the use of technological equipment including Closed Circuit Television (CCTV) coverage to monitor Black Cat, Cambridge Road and Caxton Gibbet junctions and emergency telephones installed at several lay-bys along the new dual carriageway. Variable message signs to provide information to drivers may also be included although it should be noted that subsequent to their inclusion in the Scheme and their assessment within the environmental impact assessment, the ongoing development and review of the design has yet to conclude that they would be required as part of the Scheme.		
	comprehensive of principles set out publication "Road	design review of the Scheme has not been undertal design development process has been undertaken, in the Design Manual for Roads and Bridges and rid to Good Design". This has also included feedback such as the lowering of the A1 below the Black Cat	taking into account the notably the National Highways from consultation which led to
Paragraph 4.34 Whilst the applicant may only have limited choice in the physical appearance	[APP-235] identification	Scheme [APP-071] of the Environmental Statement fy and describe the key features of embedded mitig the design of the Scheme to avoid adverse enviror	ation that have been
of some national networks infrastructure, there may be opportunities for the applicant to demonstrate good design in the erms of siting and design measures the elative to existing landscape and distorical character and function, and scape permeability, landform and regetation.	The Scheme has Chapter 3, Assestaken of the view Report [APP-033 these have been the Consultation consultation and	s also been subject to an iterative process of design as sment of Alternatives [APP-072] of the Environments of stakeholders throughout this process. Sections [APP-072] identifies comments made by stakeholders at state taken account of during the process of design deversal accounts [APP-033] summarises the responses to the how the Applicant has had regard to the matters raise into the Scheme design.	ntal Statement, with account 4 and 5 of the Consultation tutory consultation and how elopment. Section 6 and 7 of e non-statutory supplementary



National Policy Statement – National Networks	Scheme Accordance	
	In terms of siting and design measures in relation to landscape, as explained in the table in <b>Appendix B</b> of this document, the Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy, including aligning the Scheme to make use of existing vegetation to help integrate the new dual carriageway into the landscape and maintain historic patterns; positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology.	
Paragraph 4.35  Applicants should be able to demonstrate in their application how the design process was conducted and how the proposed design evolved. Where a	Chapter 3, Assessment of Alternatives [APP-072] of the Environmental Statement provides an overview of how the design for the Scheme developed, the options that were considered and the reasons for selecting the design that is the subject of this DCO application. In addition, the Black Cat Junction Design Options report [APP-247] sets out how the design of the proposed Black Cat Junction, an integral element of the Scheme, has developed over time.	
umber of different designs were	The Scheme has been designed in accordance with the technical standards specified in the DMRB. The evolution in the design from a series of options down to the Scheme as proposed has been determined based on guidance specified by the Department for Transport's Transport Analysis Guidance criteria, through the EIA process, through stakeholder engagement, and taking account of relevant design standards.	
account the ultimate purpose of the infrastructure and bear in mind the operational, safety and security requirements which the design has to satisfy.	The Applicant's Case for the Scheme [APP-240], Appendix A, rows 4.60 to 4.65 explain, in summary, how the Scheme addresses safety issues. For example, row 4.64 explains that the Scheme was designed in accordance with technical documents produced by the Department for Transport (DfT) and National Highways which include the DMRB and Manual for Contract of Highway Works (MCHW). Compliance with National Highways' safety governance procedures including consultation with Operations Technical Leadership group and production of Operational Safety documents was a mandatory aspect of the Scheme design management process to ensure operational risks were identified and mitigated.	



National Policy Statement – National Networks	Scheme Accordance
	The Construction, Design and Management (CDM) regulations 2015 require due consideration for health and safety of all stakeholders through the project life which has been applied to the Scheme development process.
	The Case for the Scheme [APP-240], Appendix A, Row 4.62 also explains:
	A Stage 1 Road Safety Audit (RSA) has been carried out for the Scheme. This is described in Section 7.2 of the Transport Assessment [APP-241].
	Additional Road Safety Audits will be conducted in accordance with DfT and National Highways guidance as the design progresses. Further road safety audits will be carried out after stage 5 (construction) of the Scheme, as soon as reasonably practicable after the Scheme opens to traffic in order to observe road user behaviour.
	The Case for the Scheme [APP-240], Appendix A, row 4.76-4.77 explains that no national security implications have been identified for the Scheme.



## Appendix A2: Design Related Local Planning Policies

## Table A2-1 South Cambridgeshire Local Plan, September 2018

## **South Cambridgeshire Local Plan 2018**

#### Policy HQ/1 Design Principles

- All new development must be of high quality design, with a clear vision as to the positive contribution the development will make to its local and wider context. As appropriate to the scale and nature of the development, proposals must:
- a. Preserve or enhance the character of the local urban and rural area and respond to its context in the wider landscape.
- b. Conserve or enhance important natural and historic assets and their setting.
- c. Include variety and interest within a coherent, place-responsive design, which is legible and creates a positive sense of place and identity whilst also responding to the local context and respecting local distinctiveness.
- d. Be compatible with its location and appropriate in terms of scale, density, mass, form, siting, design, proportion, materials, texture and colour in relation to the surrounding area.
- Deliver a strong visual relationship between buildings that comfortably define and enclose streets, squares and public places, creating interesting vistas, skylines, focal points and appropriately scaled landmarks along routes and around spaces.
- f. Achieve a permeable development with ease of movement and access for all users and abilities, with user friendly and conveniently accessible streets and other routes both within the

- 1.
- The Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment of the new dual carriageway has been optimsed in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the north of Hen Brook. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual carriageway into the landscape; positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.
- b. See the response to Part a. above.
- c. See the response to Part a. above.
- d. This document sets out the design principles that have been embedded into the Scheme, and which have influenced matters such as size, scale, massing, materials and appearance.



#### **South Cambridgeshire Local Plan 2018**

development and linking with its surroundings and existing and proposed facilities and services, focusing on delivering attractive and safe opportunities for walking, cycling, public transport and, where appropriate, horse riding.

- g. Provide safe and convenient access for all users and abilities to public buildings and spaces, including those with limited mobility or those with other impairment such as of sight or hearing.
- h. Ensure that car parking is integrated into the development in a convenient, accessible manner and does not dominate the development and its surroundings or cause safety issues.
- Provide safe, secure, convenient and accessible provision for cycle parking and storage, facilities for waste management, recycling and collection in a manner that is appropriately integrated within the overall development.
- j. Provide a harmonious integrated mix of uses both within the site and with its surroundings that contributes to the creation of inclusive communities providing the facilities and services to meet the needs of the community.
- k. Ensure developments deliver flexibility that allows for future changes in needs and lifestyles, and adaptation to climate change.
- Mitigate and adapt to the impacts of climate change on development through location, form, orientation, materials and design of buildings and spaces.
- m. Include high quality landscaping and public spaces that integrate the development with its surroundings, having a clear definition between public and private space which provide opportunities for recreation, social interaction as well as support healthy lifestyles, biodiversity, sustainable drainage and climate change mitigation.

Appendix C of this document sets out the design principles and features for specific structures in terms of:

- alignment and positioning
- · scale, height and massing
- materials and finishes
- landscaping

The Applicant considers that Appendix C demonstrates how the points above reinforce local distinctiveness.

- e. N/A
- Measures have been included within the design of the Scheme to maintain and, where feasible, improve local routes to ensure continued connectivity between communities. Examples include:
  - The stopping up and re-routing of existing routes away from the new dual carriageway.
  - The introduction of new combined footpaths and cycleways, some of which will be shared and combined with private means of access, and installed in road verges.

Inclusion of pedestrian underpasses beneath, and bridges above, the new dual carriageway to allow safe passage for users.

- g. N/A
- h. N/A
- i. N/A
- j. N/A



#### **South Cambridgeshire Local Plan 2018**

- n. Protect the health and amenity of occupiers and surrounding uses k. from development that is overlooking, overbearing or results in a loss of daylight or development which would create unacceptable impacts such as noise, vibration, odour, emissions and dust.
- o. Design-out crime and create an environment that is created for people that is and feels safe, and has a strong community focus.
- 2. Larger and more complex developments will be required to submit Masterplans and Design Codes to agree an overall vision and strategy for a development as a whole that demonstrates a comprehensive and inclusive approach.
- c. Insofar as part k applies to the Scheme, as set out in Paragraph 2.1.6 of this document, consideration has been given to meeting the challenges of climate change within the design, in line with the requirements contained in the NPSNN, and where relevant the Overarching National Policy Statement for Energy (EN-1) [REF-2], and the National Policy Statement for Gas Supply Infrastructure and Gas and Oil Pipelines (EN-4) [REF 3]. This has involved reviewing future UK climate predictions and taking account of the projected impacts of climate change when planning the location and design of the Scheme, including how it will be constructed, operated and maintained, to ensure it is resilient to future climatic conditions specific to the local area and the surrounding environs. A summary explaining how the Scheme is in compliance with the policy requirements contained within EN-1 and EN-4 is provided in Appendix B of the Case for the Scheme [APP-240].
- l. See the response to Part k. above.
- m. Insofar as part m applies to the Scheme, see the Applicant's response to Parts a and k above. In terms of healthy lifestyles, Paragraph 12.9.95 of Chapter 12, Population and Human Health [APP-081] of the Environmental Statement sets out that the design for the Scheme maintains and improves existing public rights of way. Paragraph 12.9.96 further states that by providing new routes and improving the safety and quality of existing networks, the Scheme will encourage residents to travel more actively. This has direct benefits in terms of improved health for residents who increase their amount of exercise through sustainable local travel. As a result of encouraging sustainable travel through the provision of new routes and improvement of existing networks, the Scheme is assessed to have a positive health outcome for residents.



	In terms of biodiversity, Paragraph 3.3.37 of this document sets out that the Scheme has been designed to avoid and reduce impacts and effects on biodiversity features through the process of design-development. Refer to this paragraph for further details.
	In terms of sustainable drainage, drainage features incorporated into the design of the Scheme include ponds, reedbeds and swales.
	The Drainage Strategy Report provided in Appendix 13.3 [APP-219] of the Environmental Statement identifies that the drainage has been designed according to national SuDS best practice. These include the principles of DEFRA (2015) Sustainable Drainage Systems, Non-statutory technical standards for SuDS and the DMRB. The Environmental Masterplan which is included in the application as Figure 2.4 [APP-091] of the Environmental Statement shows attenuation basins that will also form marsh and wet grassland, contributing to wetland enhancement, as reported in Section 8.8 of Chapter 8, Biodiversity [APP-077] of the Environmental Statement.
n.	Volumes 1,2 and 3 of the Environmental Statement set out the outcomes of an environmental assessment of the Scheme. Where an effect has been identified, the Applicant has sought to minimize impacts through the implementation of appropriate mitigation.
Ο.	Various workshops and assessments have been undertaken to ensure that safety has been integral to the design-development and final operation of the Scheme.
	The Scheme has been designed and planned in accordance with relevant design standards, where possible, and considers the needs and impacts on stakeholders, the community and the surrounding environment.



South Cambridgeshire Local Plan 2018	
	The Scheme forms part of the National Highways strategy to improve connectivity, ease congestion and improve safety within the area and the wider road network.
	For further detail, refer to Row 1 in Appendix B: Scheme response to the Road to Good Design of this document.
	2. N/A
NH/2 Protecting and enhancing Landscape Character  Development will only be permitted where it respects and retains, or enhances the local character and distinctiveness of the local landscape and of the individual National Character Area in which is it located.	The Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment of the new dual carriageway has been optimsed in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the north of Hen Brook. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual carriageway into the landscape; positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.



## Table A2-2 Huntingdonshire Local Plan, May 2019

#### **Huntingdonshire Local Plan**

#### <u>LP11 – Design Context</u>

A proposal will be supported where it is demonstrated that it responds positively to its context and has drawn inspiration from the key characteristics of its surroundings, including natural, historic and built environment, to help create distinctive, high quality and well designed places. In order to achieve this a proposal will need to have applied the guidance contained in the Huntingdonshire Design Guide SPD (2017), the Huntingdonshire Landscape and Townscape Assessment SPD (2007) or successor documents and applicable conservation area character statements. A proposal should also have had regard to relevant advice or guidance that promotes high quality design, details the quality or character of the area or describes how the area should develop in the future.

The Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment of the new dual carriageway has been optimsed in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the north of Hen Brook. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual carriageway into the landscape: positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.

The Applicant has drawn reference from the Huntingdonshire Landscape and Townscape Assessment SPD (2007) in defining the Local Landscape Character Areas (LLCA), including the key issues related to district level landscape character areas. These LLCAs formed the basis of the assessment of landscape effects of the Scheme and are described in detail in Appendix 7.3 of Chapter 7 of the Environmental Statement [APP-113]. The LLCAs were agreed with the relevant local authorities before submission of the Application.

The Environmental Masterplan [APP-091] illustrates the extensive mitigation that is proposed to mitigate landscape and visual effects. The landscape strategy and Appendix A of Annex L of the First Iteration Environmental Management Plan [APP-234] explain this



Huntingdonshire Local Plan	
	further, with specific reference to the Huntingdonshire Landscape and Townscape Assessment SPD (2007).
	This mitigation has been informed by local policy and guidance, including the Huntingdonshire Landscape and Townscape Assessment SPD.
LP12 Design Implementation	a. The Scheme has been designed to minimise its impact on the
Design Implementation	landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment
New development and advertisements will be expected to be well designed based upon a thorough understanding of constraints and appraisal of the site's context, delivering attractive, usable and long lasting buildings and spaces. A proposal will be supported, therefore, where it can be demonstrated that it:	of the new dual carriageway has been optimized in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the nort of Hen Brook. A number of environmental and design measures
Response to context	have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual
a. Contributes positively to the area's character and identity.	carriageway into the landscape; positioning of sections of the new
b. Successfully integrates with adjoining buildings, the routes and spaces between buildings, topography and landscape.	dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to
Streets and spaces shaped by buildings	avoid unnecessary disturbance to buried archaeology. For further
c. Creates attractive and appropriately scaled built frontages to positively enhance the townscape, avoiding the introduction of	detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.
incongruous and/or intrusive elements into key views and vista.	b. See the response to Part a. above.
d. Delivers a balanced mix of compatible buildings and uses,	c. N/A
promoting variety, choice and economic activity.	d. N/A
e. Enables the wider area to achieve a coherent and integrated built form including considering potential future development or	e. N/A
redevelopment of adjoining sites.	f. N/A



#### **Huntingdonshire Local Plan**

Ease of getting around

- f. Promotes accessibility and permeability for all by creating safe and welcoming places that connect with each other and are easy to move through, putting people before traffic and integrating land uses and transport.
- g. Provides recognisable and understandable places, routes and points of reference.

Well designed public spaces

- h. Promotes a sense of place to include attractive streets, squares and other public spaces with a defined sense of enclosure, with multi-functional green spaces and corridors.
- i. Creates development that will function well and is safe and secure to use.

Sustainable design and construction methods

- j. Makes efficient use of energy, water and other resources, such that all new homes comply with the optional building regulation for water efficiency, as set out in Approved Document G and nonresidential uses meet Building Research Establishment Environmental Assessment Method (BREEAM) standards (or successor or equivalent standards) 'Good' as a minimum.
- k. Secures a distinctive environment for the development through high quality hard and soft landscaping and boundary treatments.
- I. Ensures that public and private amenity spaces are clearly defined and are designed to be inclusive, usable, safe and enjoyable.

- g. Measures have been included within the design of the Scheme to maintain and, where feasible, improve local routes to ensure continued connectivity between communities. Examples include:
  - The stopping up and re-routing of existing routes away from the new dual carriageway.
  - The introduction of new combined footpaths and cycleways, some of which will be shared and combined with private means of access, and installed in road verges.
  - Inclusion of pedestrian underpasses beneath, and bridges above, the new dual carriageway to allow safe passage for users.
- h. Paragraph 3.3.34 of this document sets out the design principles that have been applied to enhance the visual appearance of the Scheme.
- Various workshops and assessments have been undertaken to ensure that safety has been integral to the design-development and final operation of the Scheme.

The Scheme has been designed and planned in accordance with relevant design standards, where possible, and considers the needs and impacts on stakeholders, the community and the surrounding environment.

The Scheme forms part of the National Highways strategy to improve connectivity, ease congestion and improve safety within the area and the wider road network.

For further detail, refer to Row 1 in Appendix B: Scheme response to the Road to Good Design of this document.

j. N/A



#### **Huntingdonshire Local Plan**

- m. Successfully integrates the functional needs of the development including refuse and recycling, cycle storage and car parking so that their dominance is minimised.
- n. Implements a cohesive design through the use of a limited palette of quality, durable materials with an attention to detail particularly where different elements and materials meet.
- o. Does not impede pedestrian and vehicular movements or impact on public safety.
- k. The illustrative landscape design presented as part of the Environmental Masterplan [REP6-006], figure 2-4 of the Environmental Statement has been developed in line with LD 117 (REF 19), and presents the different types of planting proposed. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.

Post and rail fences are proposed as boundary treatments along the new dual carriageway to reduce the appearance of a hard boundary within the local landscape.

- I. N/A
- m. N/A
- n. The materials palette is set out at Appendix C of this document.
- o. Various workshops and assessments have been undertaken to ensure that safety has been integral to the design-development and final operation of the Scheme.

The Scheme has been designed and planned in accordance with relevant design standards, where possible, and considers the needs and impacts on stakeholders, the community and the surrounding environment.

The Scheme forms part of the National Highways strategy to improve connectivity, ease congestion and improve safety within the area and the wider road network.



## Table A2-3 Bedford Borough Council Local Plan, January 2020

#### **Bedford Borough Council Local Plan**

### Policy 29 – Design quality and principles

All new development should:

- i. Be of the highest design quality and contribute positively to the area's character and identity.
- Respect the context within which it will sit and the opportunities to enhance the character and quality of the area and local distinctiveness, and
- Protect and where appropriate, enhance heritage assets and their settings and successfully integrate with the historic environment and character.
- iv. Have particular regard to the environment and biodiversity within it and ensure there are no significant effects on Natura 2000 sites (notably Portholme (SAC), The Ouse Washes (SAC/SPA, Ramsar), Eversden and Wimpole Woods (SAC), Upper River Nene Gravel Pits (SPA/Ramsar)) designated species or habitats.
- v. Promote accessibility and permeability for all by creating safe and welcoming places that connect with each other.
- vi. Promote a sense of place to include attractive streets squares and other public spaces with a defined sense of enclosure, with multifunctional green spaces and corridors.
- vii. Incorporate measures to promote community safety ensuring that private and public amenity spaces are clearly defined and are designed to be inclusive, useable safe and enjoyable.
- viii. Integrate functional needs such as refuse/recycling storage and collection points, car and cycle parking. Proposals meeting the

- i. This document sets out how the Scheme has achieved high design quality and how the Scheme contributes appropriately to the area.
- The Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment of the new dual carriageway has been optimsed in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the north of Hen Brook. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual carriageway into the landscape; positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.
- ii. See the response to Part ii. above.
- iv. Refer to the Habitats Regulations Assessment: No Significant Effects Report [APP-233] which concludes that there are no likely significant effects on Natura 2000 sites. Further work has been undertaken in relation to the Eversden and Wimpole Woods (SAC) and this is reported in the Barbastelle Bat Surveys and



#### **Bedford Borough Council Local Plan**

following criteria will be expected to be guided by a design code to be agreed with the local planning authority as part of the application process:

- ix. Proposals for residential developments of 200 dwellings or more.
- x. Proposals for residential developments of 50 dwellings or more in areas with a historic urban form or where the landscape interface with the built form is of importance.
- xi. Other large scale developments. The need for a design code should be discussed with the Council pre-application.

Mitigation Technical Note **[[TR010044/EXAM/9.54v4]**, submitted at Deadline 8.

v. Various workshops and assessments have been undertaken to ensure that safety has been integral to the design-development and final operation of the Scheme.

The Scheme has been designed and planned in accordance with relevant design standards, where possible, and considers the needs and impacts on stakeholders, the community and the surrounding environment.

The Scheme forms part of the National Highways strategy to improve connectivity, ease congestion and improve safety within the area and the wider road network.

For further detail, refer to Row 1 in Appendix B: Scheme response to the Road to Good Design of this document.

- vi. Paragraph 3.3.34 of this document sets out the design principles that have been applied to enhance the visual appearance of the Scheme.
- vii. See the response to Part v. above.
- viii. N/A
- ix. N/A
- x. N/A
- xi. N/A



## Table A2-4 Central Bedfordshire Council Local Plan, July 2021

#### **Central Bedfordshire Council Local Plan**

### Policy HQ1: High Quality Development

The Council will ensure that all developments are of the highest possible quality and respond positively to their context. Development proposals, including extensions and change of use, will be permitted where:

- 1. Proposals take account of opportunities to enhance or reinforce the local distinctiveness of the area and create a sense of place.
- 2. Size, scale, massing, orientation, materials and appearance relate well to the existing local surroundings and reinforce local distinctiveness, both built and natural.
- Careful consideration is given to the density of all new housing proposals to ensure that they make the most efficient use of the land available, whilst reflecting the existing character of the surrounding area and making provision for appropriate landscaping and boundary treatments.
- 4. Proposals are well connected to surrounding areas, providing safe, attractive and convenient routes that encourage travel by sustainable modes and meet the needs of all street users.
- 5. The distinction between public and private space is clear, with defined boundaries.
- Proposals are complementary to the existing natural environment, taking account of the landscape setting, landscape character and tranquility, Rights of Way, biodiversity and Green Infrastructure.

- 1. The Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment of the new dual carriageway has been optimised in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the north of Hen Brook. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual carriageway into the landscape: positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.
- 2. This document sets out the design principles that have been embedded into the Scheme, and which have influenced matters such as size, scale, massing, materials and appearance. Appendix C of this document sets out the design principles and features for specific structures in terms of:
  - Alignment and positioning.
  - · Scale, height and massing.
  - Materials and finishes.



#### **Central Bedfordshire Council Local Plan**

- High quality hard and soft landscaping appropriate to the scale of development proposed should be used to integrate the proposal into the existing built, natural and historic environment.
- Healthy lifestyles are promoted through the design and layout of the development.
- 9. Inclusive design is considered from the outset of the design process.
- 10. Layouts are designed to maximise surveillance and increase pedestrian activity within the public realm to reduce opportunities for crime and the fear of crime.
- 11. There is not an unacceptable adverse impact upon nearby existing or permitted uses, including impacts on amenity, privacy, noise or air quality.
- 12. Any lighting associated with the development does not have a detrimental impact on the surrounding area.
- 13. Development supports the sustainable management of waste through the appropriate layout and design of buildings, external spaces and roads in accordance with the Design Guide for Central Bedfordshire and Waste Strategic Policy WSP5 of the Minerals and Waste Local Plan (January 2014).

All new development will be expected to have regard to the Central Bedfordshire Design Guide (and subsequent revisions)

Landscaping.

The Applicant considers that Appendix C demonstrates how the points above reinforce local distinctiveness.

- 3. N/A
- 4. Measures have been included within the design of the Scheme to maintain and, where feasible, improve local routes to ensure continued connectivity between communities. Examples include:
  - The stopping up and re-routing of existing routes away from the new dual carriageway.
  - The introduction of new combined footpaths and cycleways, some of which will be shared and combined with private means of access, and installed in road verges.
  - Inclusion of pedestrian underpasses beneath, and bridges above, the new dual carriageway to allow safe passage for users.
- 5. N/A
- 6. See the response to Part 1 above.
- 7. The illustrative landscape design presented as part of the Environmental Masterplan [APP-091], figure 2-4 of the Environmental Statement has been developed in line with LD 117 (REF 19), and presents the different types of planting proposed. For further detail, refer to Row 4 in Appendix B: Scheme response to the Road to Good Design of this document.
- 8. Paragraph 12.9.95 of Chapter 12, Population and Human Health [APP-081] of the Environmental Statement sets out that the design for the Scheme maintains and improves existing public rights of way. Paragraph 12.9.96 further states that by providing



Central Bedfordshire Council Local Plan		
		new routes and improving the safety and quality of existing networks, the Scheme will encourage residents to travel more actively. This has direct benefits in terms of improved health for residents who increase their amount of exercise through sustainable local travel. As a result of encouraging sustainable travel through the provision of new routes and improvement of existing networks, the Scheme is assessed to have a positive health outcome for residents.
	9.	The Scheme has been designed using an inter-disciplinary approach which considered the needs and impacts on all users and the community. This included active travel, as well as other groups and communities that may be impacted by the Scheme. For further detail, refer to Row 2 in Appendix B: Scheme response to the Road to Good Design of this document.
	10.	Various workshops and assessments have been undertaken to ensure that safety has been integral to the design-development and final operation of the Scheme.
		The Scheme has been designed and planned in accordance with relevant design standards, where possible, and considers the needs and impacts on stakeholders, the community and the surrounding environment.
		The Scheme forms part of the National Highways strategy to improve connectivity, ease congestion and improve safety within the area and the wider road network.
		For further detail, refer to Row 1 in Appendix B: Scheme response to the Road to Good Design of this document.
	11.	Volumes 1,2 and 3 of the Environmental Statement set out the outcomes of an environmental assessment of the Scheme. Where an effect has been identified, the Applicant has sought to



Central Bedfordshire Council Local Plan	
	minimize impacts through the implementation of appropriate mitigation.
	12. As set out in paragraph 3.3.23 of this document, the first design principle for lighting of the Scheme at these locations has been determined on the basis of increasing safety for all road users. Lighting of new and improved sections of highway within the Scheme has been confined to locations where road safety is a priority, in order to minimise the potential for light spill in night-time views across the landscape.
	13. N/A



# Appendix B: Scheme response to the Road to Good Design

Road to Good Design principle		Consideration and application with the Scheme design	Securing mechanism
1.	Good road design makes roads safe	Various workshops and assessments have been undertaken to ensure that safety has been integral to the design-development and final operation of the Scheme.	Embedded into the preliminary design of the Scheme through the process of designdevelopment.
	and useful	The Scheme has been designed and planned in accordance with relevant design standards, where possible, and considers the needs and impacts on stakeholders, the community and the surrounding environment.	
		The Scheme forms part of the National Highways strategy to improve connectivity, ease congestion and improve safety within the area and the wider road network.	
		Safety measures include the removal of unsafe accesses and side roads onto the A1, use of appropriate lighting, clear readable signage and safety barriers. Different approaches to safety have been incorporated into the design for different Scheme elements, for example the new Roxton Road link would be constructed to connect Wyboston and Chawston and provide safer access to Bedford Road and the A1.	
		The Scheme will support and facilitate planned growth in residential housing, employment and commercial development within the host authorities, as identified within their Development Plan documents. Through the delivery of improvements to the strategic road network, and associated accessibility improvements for local communities and users, the Scheme will improve the quality of the network by addressing congestion, connectivity, reliability, accessibility, safety, resilience and capacity issues on the existing A428 between St Neots and Caxton Gibbet.	
2.	Good road design is inclusive	The Scheme has been designed using an inter-disciplinary approach which considered the needs and impacts on all users and the community. This included active travel, as well as other groups and communities that may be impacted by the Scheme.	Embedded into the preliminary design of the Scheme through the process of designdevelopment.



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	The following assessments and consultations have been undertaken to understand the needs and requirements and potential impacts on local people and communities to inform design-development:	
	Stakeholder and community meetings.	
	Public exhibitions during statutory consultations.	
	Equality Impact Assessment (EqIA) [APP-245].	
	Population and human health assessment [APP-081].	
	<ul> <li>Various design hazard, risk and safety assessments and workshops.</li> </ul>	
	Examples of a feature included within the Scheme design that compliments this design principle include the following:	
	• The requirements of the <i>Equality Act 2010</i> (REF 24) have been considered during the design-development of the Scheme by incorporating a combined Kelpie Marina access track and public footpath over the A1 and alongside the northbound carriageway, to provide a segregated and safe means of access to Kelpie Marina.	
	<ul> <li>Increasing the headroom of a culvert structure at Pillar Plantation from 2.7m to 3.7m in height, which will enable a bridleway to pass beneath the new dual carriageway so that horse riders can use it as an underpass without having to dismount.</li> </ul>	
	Mitigation measures have been included within the design of the Scheme to maintain and, where feasible, improve local routes to ensure continued connectivity between communities. Examples include:	
	<ul> <li>The stopping up and re-routing of existing routes away from the new dual carriageway.</li> </ul>	
	The introduction of new combined footpaths and cycleways, some of which will be shared and combined with private means of access, and installed in road verges.	



Road to Good Design principle		Consideration and application with the Scheme design	Securing mechanism	
		Inclusion of pedestrian underpasses beneath, and bridges above, the new dual carriageway to allow safe passage for users.		
3.	Good road design makes roads understandable	The new dual carriageway would provide a free-flowing continuous link from the Black Cat junction to Caxton Gibbet junction, thereby reducing the need to navigate numerous roundabouts and providing a simpler, more intuitive route from Milton Keynes to Cambridge.	Embedded into the preliminary design of the Scheme through the process of designdevelopment.	
		A factor in the selection of options, as reported in the Black Cat Junction Design Options [APP-247], was the ability for users to navigate the junction safely and correctly. The grade separated Black Cat junction is a typical 3-level interchange, avoiding complex loop arrangements.		
		New road signage and markings would be installed across the Scheme to ensure route legibility for road users travelling on new and improved roads, and to support the Scheme objectives of cutting congestion and improving safety.		
		An initial review has been undertaken to identify where existing signage will need to be altered to accommodate changes introduced by the Scheme. Where existing signs do not conform to new or modified road layouts within the Scheme, these will be removed and replaced with new signage containing updated information. Key sections of road identified at this stage include the existing A428 between Girton and Caxton (which will be renamed as the A421).		
		A signage audit will be undertaken at the detailed design stage of the project to eliminate confusing and unnecessary sign clutter.		
		A commitment has been made to relocate historic milestone/milepost markers to appropriate locations as part of the Scheme to preserve these features and ensure they remain representative of the distances they demarcate. Additionally, the existing Black Cat metal sign currently located at the Black Cat roundabout will be retained and repositioned within the design of the new Black Cat junction.		



	oad to Good Design inciple	Consideration and application with the Scheme design	Securing mechanism
4.	Good road design fits in context	The Scheme has been designed to minimise its impact on the landscape and to preserve the historic character of the landscape where possible. For example, the horizontal and vertical alignment of the new dual carriageway has been optimised in a way that seeks to minimise impacts associated with crossing valleys and landform within the landscape and avoid impacts on valued landscape features such as a veteran Elm tree located to the north of Hen Brook. A number of environmental and design measures have been incorporated to ensure this, including: development of a comprehensive planting strategy to help integrate the new dual carriageway into the landscape; positioning of sections of the new dual carriageway below existing ground level within earthwork cuttings to screen views of the new infrastructure; and limiting the land required to construct, operate and maintain the Scheme to avoid unnecessary disturbance to buried archaeology.	Embedded into the preliminary design of the Scheme through the process of designdevelopment.
		In relation to engineering components, the Scheme design has sought to use common materials where possible to ensure elements appear consistently – for example weathering steel girders are proposed for the bridges within the Black Cat junction that provide comparable finishes.	
		Opportunities taken within the design include having a visually elegant footbridge as opposed to a more utilitarian and economical structure, to reduce its visual impact within the sensitive landscape and in available views from the new Wintringham development.	
		Post and rail fences are proposed as boundary treatments along the new dual carriageway to reduce the appearance of a hard boundary within the local landscape.	
		The illustrative landscape design presented as part of the Environmental Masterplan <b>[APP-091]</b> , Figure 2-4 of the Environmental Statement has been developed in line with <i>LD 117</i> (REF 19), and presents the different types of planting proposed. The development of the landscape design commenced with the identification and establishment of the following design principles relevant to the landscape and visual environment:	



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	A strategic, green infrastructure approach to design which considers the multiple benefits that the Scheme can deliver.	
	<ul> <li>The sensitive design of earthworks, attenuation basins and other drainage features to fit with surrounding landform and land cover patterns.</li> </ul>	
	As far as practicable, the sensitive location of signage to limit visual intrusion.	
	<ul> <li>Lighting of new and improved sections of highway within the Scheme has been confined to locations where road safety is a priority, in order to minimise the potential for light spill in night-time views across the landscape.</li> </ul>	
	Where practicable, the application of recommendations contained within relevant landscape guidelines.	
	<ul> <li>The use of a range of plant species to reflect the distinctive local character, protect against the effects of climate change, and reinforce biosecurity.</li> </ul>	
	<ul> <li>Areas of species rich grassland at locations where conditions are suitable for their establishment, to provide seasonal interest and to provide valuable habitats that increase local biodiversity.</li> </ul>	
	<ul> <li>The use of different types of native tree and shrub planting on and adjacent to highway earthworks to create woodlands, copses and shelterbelts to fit with the surrounding landscape character patterns, help to break up the scale of the new dual carriageway, and screen structures, traffic and lighting.</li> </ul>	
	<ul> <li>Retention of views to local landmarks through breaks in proposed planting, to help create a sense of place and interest for road users where possible.</li> </ul>	
	Rounding of the crests and toes of embankments and cuttings to achieve better integration with the surrounding landform, where space and materials are available.	



	ad to Good Design nciple	Consideration and application with the Scheme design	Securing mechanism
		<ul> <li>The use of hedgerows along the highway boundary, where appropriate, to link into existing field boundaries, provide screening and integration into the local pattern, and to connect and extend existing wildlife corridors.</li> </ul>	
		No acoustic fences are included in the design due to the secondary landscape and visual effects they can often cause. Where noise attenuation is required, earth bunds have been incorporated into the design of the new dual carriageway (which also offer longer-term maintenance benefits).	
		The landscape design aims to retain as much existing vegetation within the Order Limits as possible, as retention has biodiversity benefits and allows areas of screening vegetation to be maintained, thereby minimising the need for planting.	
		Green corridors alongside PRoW and new links and connections between these PRoW to the east of St Neots have been included in the design, the purpose being to improve the opportunities for biodiversity.	
		The design has also sought to expand the physical pattern of landscape features surrounding the village of Eltisley to improve the visual connectivity of the historic village enclosures, and the sense of arrival to the village.	
5.	Good road design is restrained	Features included within the Scheme design that compliment this design principle include:	Embedded into the preliminary design of the
		<ul> <li>The landscape design has sought to express local characteristics, taking opportunities to enhance local environments where appropriate.</li> </ul>	Scheme through the process of design-development.
		The use of plant species that are present within the surrounding area.	
		<ul> <li>Parts of the new dual carriageway would be set in earthworks cuttings to reduce its visual impact, its impact on the historic landscape character and impacts on the noise environment.</li> </ul>	



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	Earth bunds have been designed to minimise visual intrusion and contain road traffic noise, where required.	
	A key aim relating to design restraint has been to balance the need to deliver a safe junction at Black Cat that does not fundamentally compromise the existing environmental and socio-economic conditions along the A1. For example, it was noted that construction of parts of the junction to current design standards would have resulted in the need to demolish existing properties on the A1. Accordingly, the design at this location includes a number of departures from standards to maintain the character of the A1.	
	The strategy for the Black Cat junction sought to reduce the visual prominence of the new three-tier junction by designing it to position the A1 beneath the gyratory, which is at ground level.	
	As noted in Design Principle No.3, elements of the historic environment and those that contribute to sense of place (the existing Black Cat metal sign, mileposts, milestones and signage) will be retained within the design of the Scheme.	
	Parts of the existing A428 will be retained in the Scheme and de-trunked.	
environmentally	The form and nature of the landscape design has been developed to assimilate the Scheme into the surrounding landscape.	Embedded into the preliminary design of the
sustainable	Through the design-development process, there have been many examples of good road design. For example, a previous iteration of the proposed alignment of the new dual carriageway was in close proximity to a veteran elm tree which would have impacted on the tree's root protection zone. A decision was taken to horizontally realign the new dual carriageway to ensure that the highway boundary is outside of the tree's root protection area.	Scheme through the process of design-development.
	Some sections of the new dual carriageway would be positioned in cutting to reduce the significance of its effects on local landscape character and visual amenity, the setting of	



	pad to Good Design inciple	Consideration and application with the Scheme design	Securing mechanism
		heritage assets (cultural heritage), and to reduce impacts associated with road traffic noise.	
		The lighting design has sought to minimise the potential for adverse effects on nocturnal species, the existing landscape and night-time views within it, and the setting of features associated with the historic environment.	
		Where possible, the Scheme has been designed to provide similar, natural catchment areas to minimise the impacts of flooding, and to be resilient to climate change – for example through the incorporation of sustainable drainage systems into the design to avoid surcharge for a 1 in 1 year return period and no flooding in a 1 in 5-year return period (including for a 40% increase in rainfall intensity).	
		The design of the Scheme has also responded to climate change through the inclusion of flood storage areas, the retention of existing highways infrastructure where possible to reduce greenhouse gas emissions associated with demolition and transportation activities, and the reuse of construction materials within the design.	
		Moreover, the Scheme has been designed to achieve a cut and fill balance as far as practicable, to reduce the need to import and export material. A number of borrow pits have been incorporated into the design to reduce the need to import material, and thereby reduce the associated traffic movements that could result in greenhouse gas emissions.	
7.	Good road design is thorough	The Scheme forms part of the Department for Transport's <i>RIS</i> 2 (REF 25), the design of which has followed National Highways' relevant standards and guidance.	Applied during the design- development of the
		The design-development process has been iterative, robust and comprehensive, and has given consideration to road users and its potential environmental and socio-economic impacts. This has, for example, identified and evaluated different route alignments for the new dual carriageway and alternative junction designs, details of	Scheme through the application of, and adherence to, the requirements of National Highways' standards.



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	which are described in Chapter 3, Assessment of Alternatives [APP-072] of the Environmental Statement.	
	Development of the Scheme design has been informed by a detailed understanding of the existing conditions of the receiving environment. These conditions have been established through targeted surveys and data collection to obtain site-specific information, thereby allowing the design to be responsive to existing features, constraints, sensitivities and opportunities. Surveys undertaken include: geotechnical and ground condition investigations; soil and water surveys; archaeological site investigations; arboricultural, landscape and visual surveys; noise surveys; WCH surveys; and ecological surveys.	
	The design has also responded to stakeholder comments and feedback received during statutory and non-statutory consultation (described in Design Principle No. 9), in order to improve the design and intercept issues of concern to local residents and statutory consultees.	
	This iterative process enabled continuous design refinements and improvements to be made, which collectively achieved the following benefits:	
	Route alignment adjustments which allowed impacts upon residential properties and visual receptors to be minimised as far as reasonably practicable.	
	Reductions in overall costs for the Scheme.	
	<ul> <li>Rejection of design proposals deemed to be less safe than other alternative solutions.</li> </ul>	
	<ul> <li>Proceeding with a design that includes elements that were favoured during public consultation.</li> </ul>	
	A design that delivers the best benefits for the users of the strategic and local road network in terms of reduced journey times and less congestion.	



	ad to Good Design	Consideration and application with the Scheme design	Securing mechanism
		As part of the Scheme, parts of the existing A428 would be de-trunked. It has been agreed with the relevant local authorities that:	
		<ul> <li>The existing A428 between Cambridge Road (St Neots) and Caxton Gibbet would be re-classified as a B class road with number B1428 – a continuation of the number of Cambridge Road.</li> </ul>	
		<ul> <li>The existing A428 between Wyboston and Cambridge Road (the St Neots bypass) would remain an A-class road because of the volume of traffic forecast near Little Barford roundabout and would be re-numbered as the A1428.</li> </ul>	
		The identification of borrow pit locations within the Scheme was informed by a comprehensive site selection and optioneering exercise, in which potential locations were evaluated against a series of criteria, and lessons learned from previous projects incorporating these features. The criteria included selecting sites that avoided areas of environmental interest and value, for example buried archaeology, where possible. Their design has also identified potential haul routes and access arrangements between the sites and construction areas requiring material.	
		The proposals for restoration of the borrow pits would be completed at the detailed design phase; however, it is envisaged that progressive restoration of the borrow pits to agricultural use would be undertaken. The borrow pits would be restored through backfilling with subsoil material unsuitable for construction and topsoil. One of the borrow pits would be restored to 1m below existing ground due to a request from a landowner and all others would be brought back to existing ground level.	
8.		Various design layouts and options were considered at the options appraisal stage for the new dual carriageway. The preferred route captured opportunities for betterment and was selected as it:	Scheme through the
		<ul> <li>Was close to the existing A428.</li> <li>Provided additional connectivity to St Neots.</li> </ul>	process of design- development.



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	Improved traffic and congestion.	
	Was seen to be the most beneficial to the local economy.	
	Had the least environmental impact on ecology, designated sites, the visual environment, agriculture, heritage sites and the local community.	
	The preferred design option for the Black Cat junction was selected as it:	
	Created free-flowing traffic at the junction.	
	Had the least overall impact on the local environment and the surrounding area.	
	Had the least landtake.	
	Improved traffic flows and congestion.	
	Was seen to be the most practical option, having the greatest capacity and flexibility to cope with any future increases in traffic.	
	Following selection of the preferred route alignment and junction design options, collaboration between the Scheme's environmental assessors, highway design engineers and drainage specialist continued to be an integral part of the design-development process, the aim being to avoid environmental constraints where possible, mitigate the Scheme's environmental effects, and take account of consultation responses and feedback.	
	Key alternatives that have been considered include:	
	The design of the footbridge at Wintringham Brook.	
	Road design options and mitigation solutions for the Grade II listed Brook Cottages.	
	Options for the location of borrow pits to be used during construction of the Scheme.	
	The number and location of floodplain compensation areas.	



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	Options to mitigate the Scheme's effects on local bat populations.	
	The form and extent of noise bunds at Roxton and Potton Road.	
	The number and location of main and satellite construction compounds.	
	<ul> <li>The sequencing and timing of works to be undertaken during construction of the Scheme.</li> </ul>	
	Details of the alternatives considered and the reasons for the selection or discounting are presented in Chapter 3, Assessment of Alternatives [APP-072] of the Environmental Statement.	
	Innovative measures incorporated into the design of the Scheme and the approach to its construction include the following:	
	<ul> <li>A dedicated underpass structure to allow bats to pass freely beneath the new dual carriageway along an existing hedgerow either side of the new road, without having to change their flight path.</li> </ul>	
	<ul> <li>Undertaking and completing a comprehensive archaeological geophysical survey and evaluation trenching across the Scheme to confirm the form, nature and extent of buried archaeology in advance of submission of the DCO application, in order to de-risk the potential for construction delays and establish a robust baseline against which to assess the Scheme's impacts and effects on archaeological resources.</li> </ul>	
	The identification and inclusion of borrow pits at either end of the Scheme, in order to source materials locally to the Scheme and reduce the need for the importation and removal of materials and waste off-site (thereby reducing the associated environmental effects of road traffic emissions and network disruption to users).	
	<ul> <li>Harnessing opportunities for culvert structures installed on watercourses to provide other functions, such as pedestrian and mammal access beneath the new dual carriageway.</li> </ul>	



	ad to Good Design	Consideration and application with the Scheme design	Securing mechanism
		The design of the Scheme also offers opportunities for offsite construction of elements, for example the design of culvert structures is modular and could therefore be brought to site. Similarly, the viaduct across the River Great Ouse and the central bridge of the Black Cat junction could include modular components that could be precast and brought to site. Such opportunities will be evaluated during the detailed design stage.	
9.	Good road design is collaborative	The design has considered the needs of, and impacts on, local communities and road users. This has involved a review of existing WCH movements to establish journey patterns on existing roads and PRoW, and establishing the type and frequency of journeys made between communities. Additionally, traffic forecasts were generated to establish future flows on the network both with and without the Scheme in place.	Embedded into the preliminary design of the Scheme through the process of designdevelopment.
		Various groups and organisations were contacted and invited to participate in the non- statutory consultation and provide their views on the Scheme. The groups and organisations included:	
		<ul> <li>People who live and work in the vicinity of the Scheme.</li> </ul>	
		Elected representatives.	
		Statutory consultees.	
		<ul> <li>Other organisations including businesses and local interest groups.</li> </ul>	
		<ul> <li>Landowners i.e. land interests potentially affected by the route options.</li> </ul>	
		Public exhibitions, consultations and stakeholder and community meetings have been undertaken regularly to inform design-development for the Scheme, the details of which are set out in the Consultation Report [APP-033].	
		To support effective consultation, the following innovative techniques were employed to enable the public to interpret the emerging Scheme designs and obtain constructive feedback:	



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	Scheme web pages – to enable people to access the range of consultation materials	
	<ul> <li>The A428 app – made available via tablets at the consultation events which enabled users to view the proposed Black Cat junction in augmented reality.</li> </ul>	
	<ul> <li>Scheme fly-through video – including drive-through visualisations giving a driver's eye view of the Scheme.</li> </ul>	
	<ul> <li>VISSIM traffic model – this microsimulation was produced using software which modelled traffic behaviour to show at this early stage how National Highways envisaged it would keep traffic moving through Black Cat roundabout during construction of the Scheme.</li> </ul>	
	<ul> <li>Minecraft – an innovative tool to engage with a younger audience and broaden the reach of the consultation. The Scheme was built in Minecraft, a virtual land where players can create and build using 3D building blocks.</li> </ul>	
	In response to collaboration with the host authorities, statutory bodies and non-statutory bodies on design matters, a number of modifications and refinements were made during the design-development process in relation to the engineering design, the planned methods of construction, and the use and extent of land required to build, operate and maintain the Scheme.	
	Examples of how and where consultation influenced the design include the following:	
	<ul> <li>Reducing the height of the Black Cat junction by lowering the A1 under the junction, in response to concerns over visual impact.</li> </ul>	
	<ul> <li>Inclusion of earth bunds to attenuate road traffic noise, in response to concerns raised by residents in Roxton.</li> </ul>	
	Providing improved access to and from properties onto The Lane, Chawston.	



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	<ul> <li>Inclusion of a roadside enclosure for horses to help bridleway users cross the existing A428 (located at Bridleway 1/18).</li> </ul>	
	<ul> <li>Realignment of a WCH route through the Black Cat junction to provide safer crossing opportunities.</li> </ul>	
10. Good road design is long-lasting	As stated under Design Principle No. 6, the Scheme has been designed to be resilient to climate change taking into account future climate change scenarios with consideration for flood risk, drainage design and use of materials for construction. Future maintenance would be undertaken on a routine basis and following any major incidents or extreme weather events. Periodic maintenance operations, similar to those being undertaken elsewhere on the strategic and local road networks, would be carried out on the following equipment and features:	Embedded into the preliminary design of the Scheme through the process of designdevelopment.
	Highway verge equipment – such as barriers, lighting and roadside technology.	
	Structures – such as road bridges and viaducts.	
	Landscaping – such as woodland and grassland.	
	Drainage features – such as ponds and culverts.	
	Carriageway features – such as road markings and road studs.	
	The Scheme and its elements have been designed to ensure minimal future maintenance requirements. This will be achieved through the use of low maintenance equipment and features that would reduce the number of repairs required. Examples include:	
	The use of concrete barriers within the central reserve, which require minimal maintenance and are more resilient to damage if struck by a moving vehicle.	



Road to Good Design principle	Consideration and application with the Scheme design	Securing mechanism
	The use of 'integral' bridges, where feasible, which are designed to be free of mechanical bearings and movement joint components, which typically require replacement during the service life of the bridge.	
	<ul> <li>Integrating watercourse culverts within underpasses where feasible, to reduce the number of structures requiring maintenance within the Scheme.</li> </ul>	
	The use of weathering steel on some bridges, which requires little or no maintenance during the service life of the bridge. Avoiding such maintenance works brings with it benefits of reducing health and safety risks and limiting any associated disruption to the travelling public.	
	Many of the structures within the Scheme have been designed to achieve a 120-year life span, in accordance with relevant DMRB design standards. By incorporating low maintenance equipment and features that reduce the number of repairs required, and the co-location of equipment to facilitate access for routine inspections, the frequency of future interventions has been reduced. As such, no significant maintenance activities are likely to be required within the first five years of the Scheme being operational.	
	Repair activities would be required as part of any unplanned, emergency works, for example to repair damage following road traffic incidents.	



# Appendix C: Materials and finishes

This appendix provides examples of the materials and finishes that will be applied during the detailed design to the structures within the Scheme.

### **Soil Reinforced Walls**

These structures will be faced with modular blocks in buff tones, with the appearance of stone with a hammered finish. This cladding is part of structural system that utilizes stabilised fill, usually by attachment to the reinforcement geogrids. Blocks will be laid in a traditional stretcher bond, which is common in buildings in the local landscape.







Tensar ©

### **Reinforced Concrete Wall Finishes**

Form work will be used to make vertical groove impressions in the surface of concrete bridge abutments. These impressions will help break up long façades by casting shadows across the wall, enhancing its visual appearance.





### **Weathered Steel Decks:**

The muted tones and slightly rough texture of weathered steel respond to the local agricultural landscape and contrasts with the smooth finish of concrete and metal elements. The stable, rust-like appearance negates the need for painting, enhancing the sustainability of the structure.





### **Concrete Decks**

The concrete structures offer opportunities across wide spans to deliver slim deck profiles and offer a uniform structural appearance that can be enhanced through the introduction of aesthetic grooves to break up the façade of the abutments.







### In context

The selection of structural form have generally focused around providing reduced visual obstruction and masses by integrating into the key features associated with existing conditions and the engineering solutions required to deliver the scheme, such as embankments or tying into existing road networks.







# Appendix C: Design principles for specific structures

The detailed design of all structures will be developed in broad accordance with the principles set out in section 3.3 of this Scheme Design Approach and Design Principles document. This appendix explains how these principles will be applied to the design of each structure to address alignment and positioning, scale, height and massing, materials and finishes and landscape integration.

Structure	Under/ Overbridge	Key Constraints on Structures Design	Alignment and Positioning	Scale, height, and massing (Incl. Illustrative Sketch)	Landscaping
S2 – Roxton Road Bridge	Overbridge	Vertical alignment of Roxton Road, alignment of new slip roads, visibility sight lines constrain the position of the piers, sequence and buildability of Black Cat junction	Mirror alignment and positioned approximately 25m west of the existing bridge to enhance buildability and minimise visual impact.	Match the massing of the existing bridge as closely as possible. Scale increased to accommodate slip roads but with abutments aligned with bunds to enhance integration.	Planting proposed to embankments and around abutments to integrate the structure and match existing.
Black Cat junction		See structure specific below S3/S5/S6/S7/S8	Aligned to integrate with the A1 north and south and A421 to the west to minimise length of tie-ins. Positioned over and predominantly west of the existing Black Cat roundabout and across land currently mostly occupied by highway infrastructure and roadside services.	Originally conceived as a three-tier junction above existing ground level. Scale and height minimised by incorporating the A1 in a cutting beneath the junction with the A421/A428 on an overbridge above the roundabout at grade.	Substantial planting proposed around the junction to maximise landscape integration and visual screening, including on the embankments at the centre.
S3 – Black Cat West Bridge	Underbridge	Vertical alignment of A428 mainline, horizontal alignment of Black Cat circulatory (visibility sightlines), sequence and buildability of Black Cat junction	Integrated with the gyratory and fly-over. Includes wingwalls to interface with embankments.	See general statement for Black Cat Junction	See general statement for Black Cat Junction
S5 -Black Cat Central Bridge	Underbridge	Fully integral construction for a long overall length of bridge, sequence and buildability of Black Cat junction	Integrated with the fly-over and A1 underpass	See general statement for Black Cat Junction	See general statement for Black Cat Junction
S6 - Black Cat Roundabout North Bridge	Underbridge	Vertical alignment of A1 channel below ground level. Horizontal alignment of Black Cat circulatory, sequence and buildability of Black Cat junction	Integrated with the gyratory and underpass	See general statement for Black Cat Junction	See general statement for Black Cat junctions



Structure	Under/ Overbridge	Key Constraints on Structures Design	Alignment and Positioning	Scale, height, and massing (Incl. Illustrative Sketch)	Landscaping
S7 - Black Cat Roundabout South Bridge	Underbridge	Vertical alignment of A1 channel below ground level. Horizontal alignment of Black Cat circulatory, sequence and buildability of Black Cat junction	Integrated with the gyratory and underpass	See general statement for Black Cat Junction	See general statement for Black Cat Junction
S8 – Black Cat East Bridge	Underbridge	Vertical alignment of A428 mainline, horizontal alignment of Black Cat circulatory (visibility sightlines), sequence and buildability of Black Cat junction	Integrated with the gyratory and fly-over. Includes wingwalls to interface with embankments.	See general statement for Black Cat Junction	See general statement for Black Cat Junction
S9 -River Great Ouse Viaduct	Underbridge	Crossing of River Great Ouse and floodplain. Navigable waterway	Aligned to cross the River Great Ouse perpendicular to the channel. Positioned at a low point in the landscape, using land on the western side currently being restored from a quarry.	Scale and mass minimised by using a low profile structure on piers across the flood plain. Height below existing vegetation retained along the river.	On the western side the landscape will be restored in line with the quarry restoration plan, avoiding planting in the floodplain that could impede flow. On the eastern side additional planting is proposed to reinforce connections along the river and to connect the landscape between the River Great Ouse viaduct and Barford Road bridge.
S10 - Barford Road Bridge	Overbridge	Vertical alignment of Barford Road, and A428 mainline	Sited at a point of higher ground to make use of existing topography to conceal the mainline in cutting beneath. Aligned closely with the existing Barford Road to maintain visual connections across the landscape and enhance buildability.	The scale and height have been minimised by siting the bridge on higher ground.	Planting proposed along Barford Road to reflect the existing rural character and provide visual screening.
S13 - East Coast Mainline Railway Bridge	Underbridge	Vertical alignment of A428 mainline, overhead line equipment clearance, lateral clearance from outermost running rail, High pressure gas main, accommodation tracks Wynne Estate	Positioned at a point of transition in the landscape between the generally flat vale to the west and elevated land of Alington Hill to the east. Aligned close to existing hedgerows and woodland to enhance integration.	The scale and massing of the structure has been minimised by using steel plate girders supported by two piers and tied into embankments at each end. The height is determined by standards for crossing the railway line.	Extensive woodland planting is proposed on the embankments to assist in integrating the structure and providing visual screening, particularly from Tempsford to the south west.



Structure	Under/ Overbridge	Key Constraints on Structures Design	Alignment and Positioning	Scale, height, and massing (Incl. Illustrative Sketch)	Landscaping
S14 - Top Farm Bridge	Overbridge	Vertical alignment of A428 mainline. Span over mainline in deep cutting avoiding piers in central reserve.	Aligned with the existing farm access track. Positioned to retain as much existing vegetation as possible.	Positioned across the cutting such that minimal earthworks are required to provide necessary clearances to the mainline carriageway beneath.	Substantial woodland proposed to integrate the structure into the landscape.
S17 - B1046 Bridge	Overbridge	Horizontal alignment of B1046 Potton Road.	Close to the alignment of the existing road to maximise landscape fit and buildability. Positioned at a point of transition where the land begins to slope down into the valley of Hen Brook with the mainline in cutting.	Scale and height minimised by positioning the bridge over the cutting on low embankments	Substantial woodland proposed to integrate the structure into the landscape and provide visual screening for residents of Eynesbury and Potton Road and users of PRoW.
S19 - New Hen Brook Culvert and Underpass	Underbridge	Combining a watercourse culvert and pedestrian underpass into one structure, alignment and flood level of Hen Brook, buildability of structure within existing watercourse.	Aligned to minimise the realignment of Hen Brook and to integrate the adjacent PRoW. Positioned where the mainline will be on embankment.	The structure will be integrated into the embankment with a slim cross-section to minimise its scale in elevation whilst providing the necessary flood functions.	Substantial planting proposed to adjacent embankments to integrate the structure into the landscape and provide visual screening from St. Neots to the west and PRoW to the east.
S25 – Cambridge Road Bridge	Overbridge	Layout / arrangement of Cambridge Road junction, horizontal alignment of Cambridge Road overbridge, vertical alignment of A428 mainline	Aligned to retain the existing Cambridge Road roundabout and to position the mainline in cutting to maximise visual screening. Positioned the northern roundabout across the existing A428.	Scale and height minimised by siting the bridge across the cutting	Planting limited within the junction to enhance sense of place and integrate the structure. More substantial belts of trees and shrubs and hedgerows proposed to enclose the junction and provide visual screening from Wintringham and PRoW east of St. Neots.
S28 - Fox Brook Bridge	Overbridge	Vertical alignment of accommodation track and approaches, proximity to overhead electricity cables, single span to avoid intermediate pier in central reserve	Aligned to sit between existing blocks of woodland north of Wintringham on the route of the historic byway.	Abutments integrated with earthworks to minimise scale. Approach roads designed to accommodate safe access across the structure and minimise land take	Substantial woodland planting proposed to link with existing woodland blocks within the constraints of utilities and drainage.



Structure	Under/ Overbridge	Key Constraints on Structures Design	Alignment and Positioning	Scale, height, and massing (Incl. Illustrative Sketch)	Landscaping
S31 – Toseland Road Bridge	Overbridge	Crossing Gallow Brook and A428 mainline, maintenance access track, re-use of existing Toseland Road, vertical alignment of proposed Toseland Road	Aligned closely with the existing Toseland Road to maintain sense of place and maximise buildability. Positioned at a low point in the landscape adjacent to Gallow Brook.	Scale and massing minimised by steel girders.	Substantial woodland planting proposed to embankments and along the mainline to reinforce landscape integration and visual screening.
S37 - Pillar Plantation Culvert and underpass	Underbridge	Combining a watercourse culvert and pedestrian underpass into one structure, vertical alignment of A428 mainline, headroom for mounted horse riders, alignment and flood level of West Brook Tributary, buildability of structure within existing watercourse	Aligned to minimise the realignment of the West Brook tributary and to integrate the adjacent PRoW. Positioned where the mainline will be on embankment.	The structure will be integrated into the embankment with a slim cross-section to mimimise its scale in elevation.	Substantial planting proposed to adjacent embankments to integrate the structure into the landscape and provide visual screening from Eltisley to the south and Yelling to the north.
S38 - St Ives Road Bridge	Overbridge	Vertical alignment of A428, layout/horizontal alignment of B1040 St Ives Road	Positioned east of the existing B1040 where the mainline will be in cutting.	Height minimised by low embankments above the cutting.	Substantial belts of trees and shrubs and woodland planting proposed to integrate the embankments and structure and providing visual screening in longer distance views from Papworth to the north-east in particular.
S40 – Caxton Gibbet Bridge	Underbridge	High Load Route headroom provision, vertical alignment of A428 mainline, buildability over existing A1198 carriageway, visibility sightline along A428 mainline and through Caxton Gibbet junction	Positioned north of the existing Caxton Gibbet roundabout, which will be retained as the southern interchange. Aligned parallel to the existing A428 to the north.	Single bridge structure proposed on two piers joined by embankments to minimise height and footprint. Slip roads broadly at grade or on low embankments.	Substantial belts of trees and shrubs and woodland planting proposed to integrate the embankments and structure and providing visual screening in longer distance views from Papworth to the north in particular.
S45 - PROW 51 Overbridge	Overbridge	Vertical alignment of A428 mainline, reduction of height of approach embankments and profile of superstructure, layout of footpath approaches	Positioned where the mainline is in cutting and aligned to coincide with an existing hedge line to maximise integration. Facilitates new circular walking routes from St. Neots to the east.	Scale, height and massing minimised with a single span	Mosaic of woodland and grassland to create an inviting setting and approach to the bridge and provide landscape integration.



Structure	Under/ Overbridge	Key Constraints on Structures Design	Alignment and Positioning	Scale, height, and massing (Incl. Illustrative Sketch)	Landscaping
S88 - Kelpie Marina Access Track Culvert	Underbridge	Limited space for approach ramps within Kelpie Marina, avoid various buried utilities.	Aligned to minimise land take and provide a safe and welcoming entrance to the marina.	The structure will sit above the surrounding landscape. The scale of the bridge has been minimised by aligning it close to perpendicular across the north bound carriageway of the A1 within the space constraints on the eastern side, which determine the alignment of access ramps.	Linear belts of trees and shrubs are proposed to integrate the structure into the landscape setting and assist in screening the bridge and traffic, particularly from Roxton to the west.



# Appendix D: Visualisations

The visualisations presented below are illustrative and are intended to give an indication of how the Proposed Development fits into the existing landscape. The visualisations are not be used to measure or scale. The locations for which the visualisations depict are set out in the text and figures below.

### **Black Cat junction**

- 1. View from Black Cat junction circulatory looking north-west towards the flyover
- 2. View from Roxton Road bridge looking east towards the proposed Black Cat junction





## Visualisation - Location 1

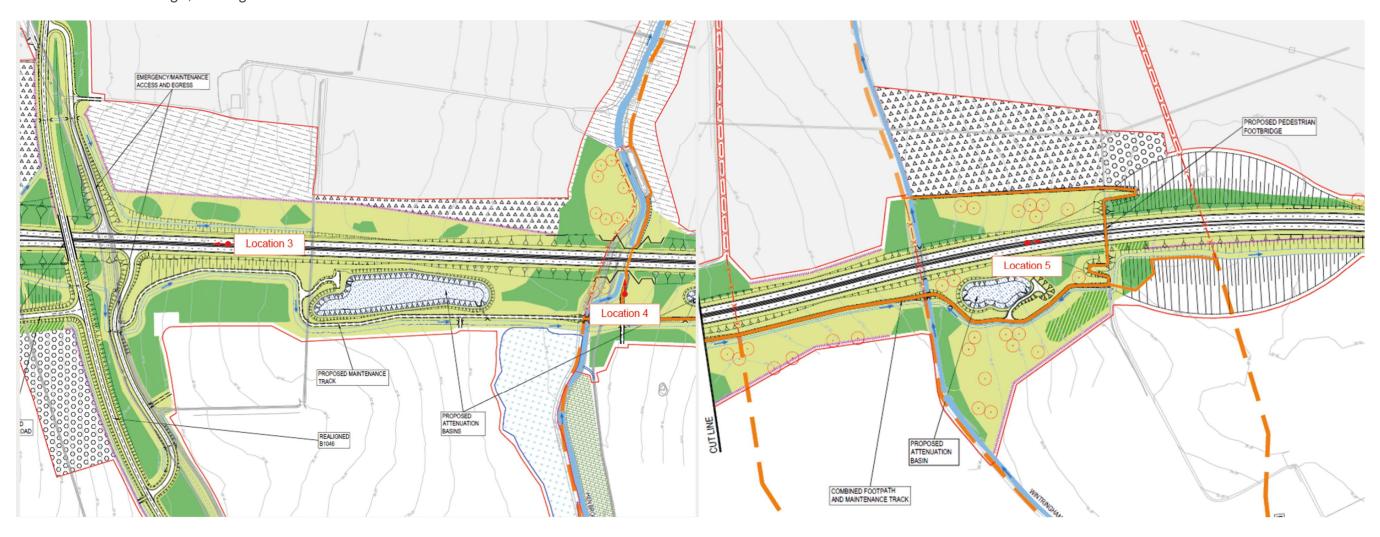


Visualisation – Location 2





- Wintringham series3. Realigned B1046, looking south-west4. Hen Brook underpass, looking west5. Pedestrian footbridge, looking east





Visualisation – Location 3



## Visualisation



Location 4



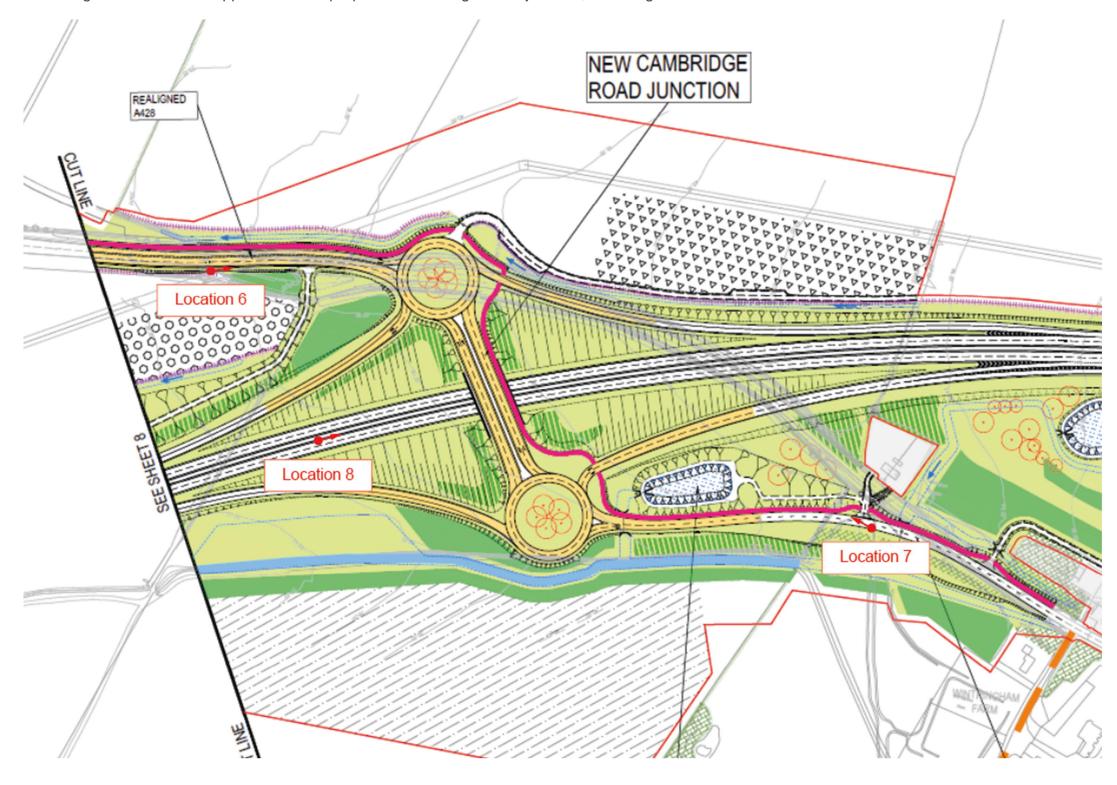






### **Cambridge Road junction**

- 6. Realigned A428 on the approach to the proposed Cambridge Road junction north roundabout, looking east
  7. Realigned A428 on the approach to the proposed Cambridge Road junction south roundabout, looking north-west
  8. Realigned A428 on the approach to the proposed Cambridge Road junction, travelling east on the mainline





## Visualisation – Location 6



Visualisation – Location 7





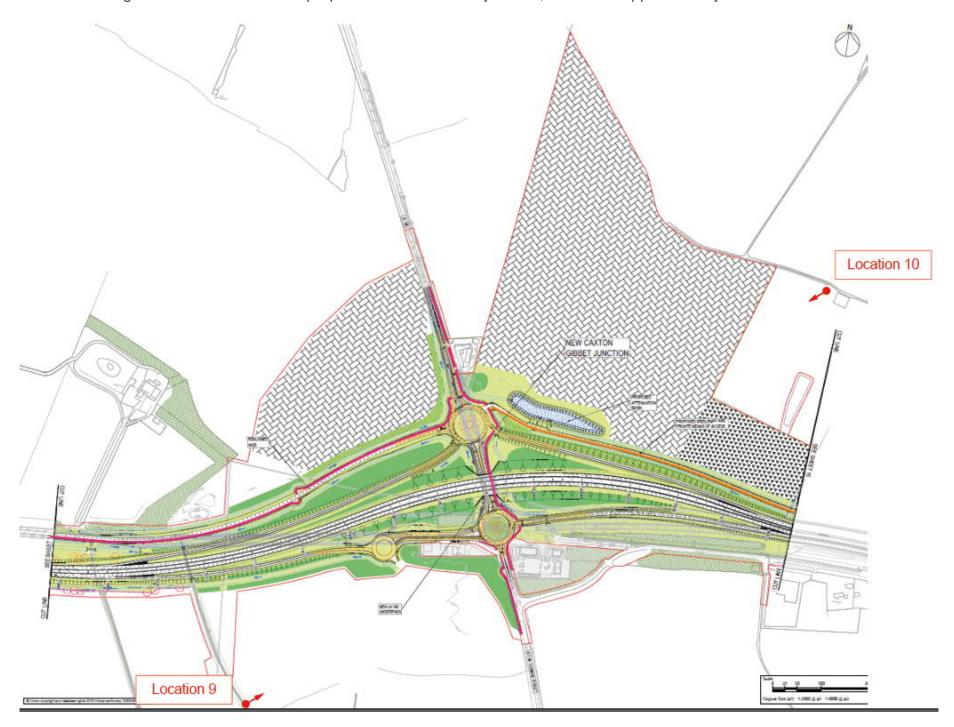
## Visualisation – Location 8





## **Caxton Gibbet junction**

9. View looking north-east towards the proposed Caxton Gibbet junction, which lies approximately at the centre of the view 10. View looking-south-west towards the proposed Caxton Gibbet junction, which lies approximately at the centre of the view





## Visualisation - Location 9



Visualisation – Location 10

